# TRACTS

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#### ON THE

SUBJECT

OF AN

# UNION,

#### BETWEEN

# GREAT BRITAIN AND IRELAND.

### VOLUME THE SEVENTH.

#### CONTAINING

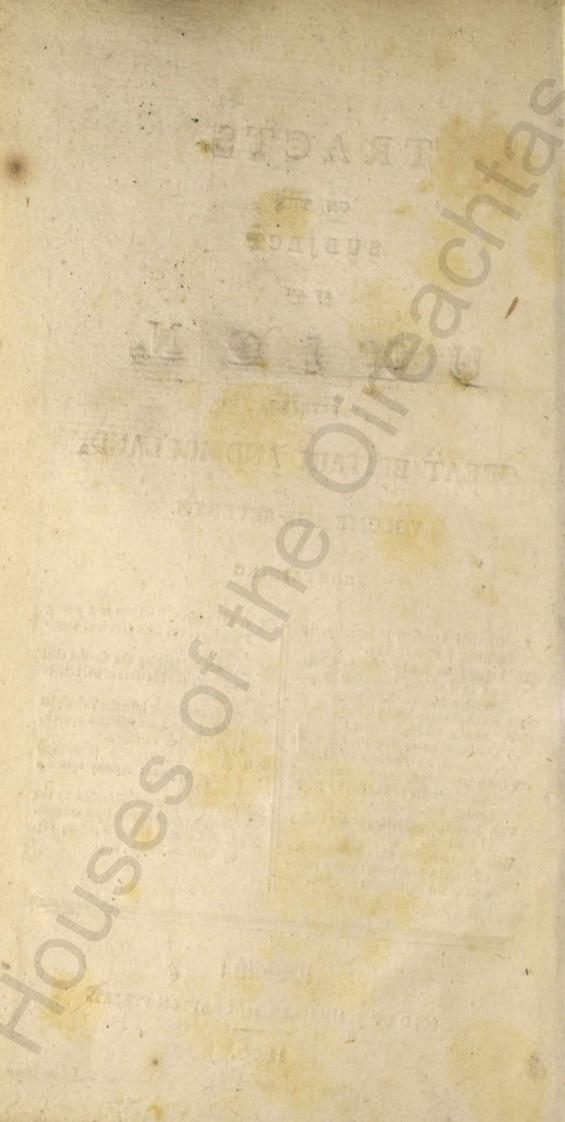
- I. UNION necefiary to Security, by William Redford, Efq.
- II. Letter from Darby Tracy, Chairman in London, to Dennis Fagan Breeches-Maker, Edenderry.
- III. An Anfwer to Darby Tracy.
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- Leader, Efq. VII. Irifh Independence, or the Pelicy of UNION.
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- IX. A Letter from Rufficus to a young Member of the Irifh Houfe of Commons.
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- XII. A few Obfervations accounting for the Apparent Apathy against a UNION.
- XIII. An Argument addreffed to the Yeomanry of Ireland, by Eunomus,
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### Dublin:

SOLD BY J MILLIKEN 32, GRAFTON-STREET.

1800.



### NECESSARY TO

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### SECURITY.

ADDRESSED TO THE

### LOYAL INHABITANTS OF IRELAND.

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#### ARCHIBALD REDFOORD, ESQ.

-----BONAQUE AC MALA NON SUA NATURA, SED VOCIBUS SEDITIOSORUM, ÆSTIMANTUR.

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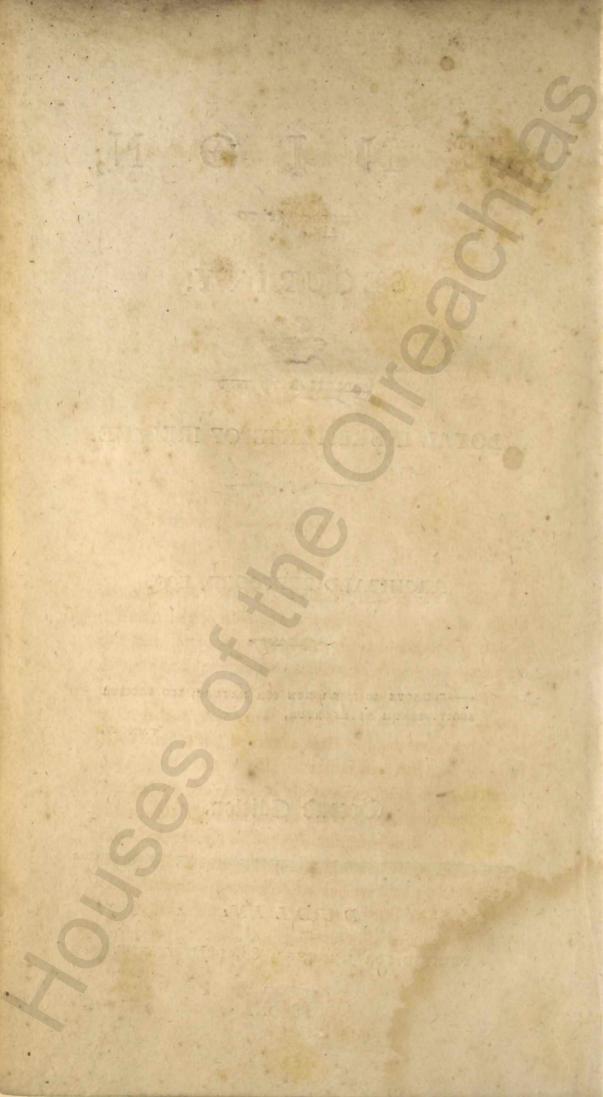
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1800.



## NI

NECESSARY

### TO SECURITY.

HE most of the following pages were written many months ago: but as the agitation of the question which produced them had begun to fubfide, and hadoccafioned a degree of offence which required time to remove or qualify, it was judged not proper then to obtrude them upon the public. However, the Author has for a confiderable time obferved with fome fatisfaction, that the profecution of the measure of Union ·between thefe kingdoms has been on every proper occafion announced by the Executive in both Countries, and that the British legislature has fo far feriously difcuffed the fubject as to lay a ufeful ground for future confideration; and he has also observed with still greater fatisfaction, that there has been a gradual acceffion to the number of difinterested and fensible perfons in private

private life, who discover a disposition to confider the question with candour, upon the principles of genuine publick good, free from that indifcriminating indignation against government which upon every occasion feems to be foolifhly confounded with the virtue of patriotism, and from that prejudice against England, which marks the dangerous feparatift, rather than the true friend to his country. Notwithstanding therefore the multiplicity of productions on the fubject, and the neceffary fimilarity of ideas in those who maintain the same opinion, yet, as the matter is of no common concern, and as almost every man has fomething peculiar in his views or his manner of communicating them, calculated to impress particular readers, it may be useful, perhaps a duty, to publish the simple and unbiaffed refult of honeft inquiry.

In the confideration of the queftion of Union, as well as of every other important moral or political question, every man no doubt will be more or lefs influenced by the opinions or principles he has happened previoufly to receive. There are many who have viewed the late feries of revolutions, or rather convulfions, and the concomitant wildnesses, in France, with fatisfaction, and have followed 'the progress of French arms and French principles with delight. They think indeed that fome new measures ought to take place; yet not fuch as shall bind together all the parts of the British Empire more closely, and thereby enable them more firmly to refift all affaults from without or from within, upon our common and well tried conflitution; but fuch as shall fubvert all that has been happily eftablifhed, and, by forming us upon the new plans of France,

France, shall render us fubservient to the views of that deftroying nation, which they with to fee univerfally triumphant as the grand renovator of mankind. There are others who, though differing from the former in their opinion of the nature and confequences of French principles, yet foster very invidious fentiments against Great Britain, confider a compleat Union with that Country as, what they call, the extinction of Ireland, and, acknowledging the full confequence of their opinion, would rather compleatly feparate than compleatly unite. With either of thefe descriptions of e perfons it is plain that any difcuffion of any Union, under any circumstances, or in any juncture, must meet with inftant and prejudging reprobation. But, to the loyal inhabitants of Ireland, who feek the permanency of the British Constitution, the fecurity of our religion, and the stability of the common empire, it may be usefully proposed to confider, whether, contemplating the formidable change which has taken place in the state of furrounding nations, and the defperate machinations, as new in their fystem as wicked in their nature, which for years have been pointed at our existence, it may not be wife to adopt fome fair. liberal and just, plan of compleat confolation, which, in more effectually than hitherto, shall, confistently with national profperity, fecure thefe kingdoms against the foreign foe and the domestic traitor.

Whatever difference of opinion may fubfilt among the loyal inhabitants of this country, we are all decidedly agreed, that a feparation between these kingdoms would prove the certain destruction of both. Britain is powerful; and, for the sake of her own fafety, fafety, as well as of preferving that integrity of power which has given dignity, profperity and fecurity to the empire, fhe would neceffarily make every poffible effort to recover Ireland. What must be the confequence ? Either Ireland is reduced, and as a conquered country is fubjected to fuch fystem of depressing dependence as to the more powerful country appears neceffary; or she is aided by the formidable and ambitious nation which for centuries has been engaged in hostilities with England, and after a struggle in which Britain and Ireland become exhausted, France ever watchful for her prey feizes the fatal occasion, and fubjugates to her humiliating and devouring policy these noble islands, which, closely united, are formed to rife fuperiour among the nations and to arbitrate for Europe. But it is obvious that if feparation be effected, it must be by the affistance of France in the first instance. Rebellion, howfoever fecretly and artfully prepared, and howfoever daringly and ferocioufly attempted, could not long fucceed, unaided by a foreign foe, against the fleets and armies of Britain. The uniform history of mankind, and our own recent experience, inform us of the means that would be employed. We have already feen what can be effected by fecret machinations. What more would be accomplished when the wealth, and power, and rank, and numbers should be increased of those, who under the exciting pretext of confulting the dignity of independent Ireland, should feek the rueful phantom feparation, the mind shudders to contemplate :- correspondence-emissaries-concerted plans-powerful invafions-internal and wide-fpread maffacre-final fuccefs -and a republick upon a French model, under French protection,

protection, and fubject to French dominion. Then follow in due courfe, the reign of the most vicious profligates, the murder or banishment of all the families of property, the degradation and destruction of all religion, and a legalized fystem of atheism and vice. Pollutæ cærimoniæ; magna adulteria; plenum exiliis mare; infecti cædibus fcopuli; atrocius in urbe fævitum. Nobilitas, opes, omissi gestique honores, pro crimine; et ob virtutes certissimum exitium.

It is faid, that if the interest of Great Britain were not materially concerned in a Union, the government of that country would not propofe the measure: and truly it must be owned, that Great Britain is deeply interested indeed, to promote any measure that can tend to prevent the feparation of Ireland. By fucha feparation, she not only lofes an arm of strength which powerfully aids her in common defence, but a material part of her own power is converted against herfelf. France, a mighty, an ambitious, and a malignant state, with fuch additional power in her hands as Ireland-an island with great natural wealth, not without confiderable acquired wealth, populous, of uncommon maritime capacity, and lying under the bofom and heart of England-France, with fuch aid, and with fuch a fulcrum on which to work engines of destruction, must foon confummate her abhorred purpose ;--- and then, overpowered, despoiled, and fubjugated, the naval bulwark of the world refifts and protects no more.

### Suis et ipfa Roma viribus ruit.

Without urging this obvious and alarming truth far-

ther, therefore, it may be taken as fully admitted, that the feparation of Britain and Ireland must be confidered by every loyal inhabitant of this country, as an event most afflictive and ruinous to us and to our posterity, and against which it would be mad and wicked not to feek for every possible fecurity.

But the peculiar circumftances of this country have unfortunately foftered in the minds of the great body of the people an hoftility to the English name, and a disposition to separate, of which the foreign foe on every occasion has been ready to take advantage. In order to illustrate this position, it may be fatisfactory to take a short review of former events.

Above fix centuries ago, this country, then in a state of barbarism, was reduced to a connexion with England. A ferocious hatred to the English fettlers, as well as to their laws and cuftoms, for ages actuated the natives; and it was not until after a long period of animofity and conteft, that at length English laws were adopted, and English language and manners gained any place. Ireland, it is well known, whatever might have been its civilization in a very remote antiquity, was, at the time of its reduction by Henry the fecond, and for centuries after, in fo uncivilized a state compared with the rest of Europe, that it was little if at all prepared, to take part in those ardent scenes, in which the revival of letters first, and then the reformation, engaged most of the other nations, and England among the chief. There, intellectual light, which had before occasionally darted gleams of fplendour through the prevailing gloom, began to fpread a general influence; the zeal of

of the reformers met with a rapidity of fuccefs; and the eccentricity of Henry the eighth, the cherishing care of Edward the fixth, even the perfecution by Mary, and the wifdom, firmnefs, and perhaps good fortune, of Elizabeth, all contributed to fuperfede a reign of darknefs and fuperstition, and to establish in that kingdom, almost universally, a religion, mild, pure, and of happy influence. It is not meant, however, to pafs any decided opinion on the peculiar nature of the reformation, or the means by which it was accomplifu-Violent enmities, destructive wars, and lasting ed. divisions, were among its attendants and confequences : and perhaps, had the milder opinions of the amiable and learned Erafinus prevailed, moderate and gradual corrections would have been adopted, more conducive to the general improvement of men both in knowledge and virtue. But the retrofpect tends to fhew, that a material and operative change had univerfally taken place in the minds of the people of England, and had been formed into a national establishment, at a time when Ireland, though then connected, was excluded from the operation of caufes which would have affimilated her to England; and, by uniformity of opinion in the most interesting concern to man, with the natural concomitant uniformity of manners and obfervances. would, inftead of inflaming animofity and preventing intercourfe, have promoted friendship and union between the original inhabitants and the English fettlers, as well as among the English fettlers themfelves. But the ancient feud now became embittered by religious antipathy; and by degrees, mutual offence carried enmity to the highest pitch, until at length, rebellion and HI CREMY to deling our religion and the maffacre

massacre, on one side, called forth, on the other, signal feverities.

During the whole of this perturbed period, efpecially from the time of the reformation, England and Ireland can be confidered in no other light than as hoffile nations. The protestants of Ireland, unhappily involved in almost constant contention with the rest of the inhabitants, were often reduced to mifery and extremity. The English nation not only confidered them as their brethren, a portion of themfelves, to be protected against those among whom they were settled, but looked upon their fafety as involving the fecurity of the independence of Ireland. Laws therefore were enacted in England, and through the influence of that country, laws were adopted here, which no doubt retarded the national improvement, and increased the prejudice against England, but which, apprehensions for the fafety of the protestant fettlers and the fecurity of the connexion of the two kingdoms, feemed to make neceffary. These apprehensions were and have been fo frequently and alarmingly justified, that, though it is impoffible to approve of oppreffive policy, yet it was neither unnatural nor quite inexcufable in England, then frequently distracted within herself, anxious for her own fafety, and earnest in the prefervation of the establishment civil and religious in Ireland, to adopt the only means which circumstances feemed to permit, to prevent foreign and internal foes from accomplishing their purpofes.

In the time of Elizabeth, internal rebellion confpired with the foreign enemy to deftroy our religion and to fubjugate

fubjugate this country to Spain. In the time of Charles the first, advantage was taken of the distracted state of England, and every destructive engine was employed, to exterminate among us the protestant religion and name, and to cut off for ever our connexion with our best protector. And in the time of James the fecond a fimilar attempt was made, and by means which impreffed deep and lafting effects on the minds of our anceftors. France, the friend that now holds forth her bleffings to us and to the reft of Europe, then lent her aid; and James himfelf was forced to concur in the act, which, making Ireland independent of the crown of England, formed a grand ftep towards the accomplishment of the deep rooted scheme of separation. The fufferings, the efforts and the event of that day are univerfally known; and the confequences were, that the English nation and government, and the protestant fettlers in Ireland, were corroborated and decided in the imposing neceffity, which long and recent experience had in their apprehenfion taught them, of reftraining the Roman catholicks, who composed the great body of the inhabitants, and of fecuring the independence of Ireland upon that country to which the proteftants owed their origin, and to which they cherifhed their attatchment.

Now, with fuch a difposition, of ancient origin, repeatedly revived, and peculiarly aggravated, let us suppose these kingdoms to be equal in wealth and power, and, excepting the circumstance of the king of England being ipso facto king of Ireland, formally and virtually independent of each other. What must be c the

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the confequence? So far back as we have any records of the nature and conduct of man, we learn with certainty that individuals or nations, whenever upon an equality of power, or approaching to that equality, have uniformly exhibited the jealoufy of rivalship, and by fure confequence a contention for dominion, destructive always of mutual happines, and fatal often to existence. In nations, these motives of action, which among individuals in civilized fociety are reftrained by fear of the laws or of publick opinion, are not only unrestrained by any principle, but acquire accumulated. force from all the paffions both good and bad to be found in the community. Ardent attachment to our own nation, arifing from habitual affociations; the pride of national dignity and power; party fpirit; harred of a rival; refentment of wrongs; heated fympathy in a common caufe, inflamed by multiplied communication into undiffinguishing passion; the love of violence, always operative in the unthinking but active and turbulent majority; all thefe conftituent energies in our nature, as they may be called, and more that might be enumerated, concur, in the fituation fuppofed, with the precious long fostered defire of feparation, to produce neceffarily, either that event, or a conquest by one or the other state, equally destructive and equally to be deprecated. Let it be added, that these nations are eminently wealthy and powerful: confequently their interests must be important, numerous, and complicated; and the actual collision of their refpective interests, therefore, will frequently occur. When the collifion happens, what must follow? From equal power and perfect independence, no yielding on either part can take place; the inveterate difposition to feparate acts in the contrary direction; destructive conteft

test therefore becomes inevitable, followed by conquest or feparation, with all the respective fatal confequences.

But to enfure the effect, a powerful ftate, of determined hoftility to one of these nations, is constantly vigilant to difcover, and alert to feize, every occasion for destroying the connexion. Surely no man of common fense or common information can pretend, that fuch a connexion in fuch a state of things could permanently fubfist, or that it would be less than hopeless folly to labour for its prefervation.

Yet the connexion has fubfifted, has been preferved for centuries; and from the time of James the fecond to the late confpiracy and and rebellion, this country has remained in tolerable fecurity, notwithftanding the menaces of France, and her actual attempts, to invade and reduce Ireland in former wars with Great Britain, and notwithftanding the factious fpirit, whetted by religious acrimony, which, operating in various forms and under various names, has encouraged the foes of England.

But how has the connexion fubfifted, and how has it been preferved? Not as a connexion of two independent kingdoms, in which the claims, and privileges, and free exertions of the one, were neither interfered with nor affected by the other ;—not as a connexion of two diftinct kingdoms, joined by the fimple adoption of the fame executive, yet of fo extraordinary, or rather fo miraculous a nature, that whatever common regulations, enterprifes, or conflicts, in their various and multiplied relations and tranfactions, appear.

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ed neceffary to the one, were constantly and spontaneoufly entered into with kindred zeal by the other: No,-the connexion has been preferved in a manner and by means which, howfoever neceffary, and in whatever degree neceffary, the friends of this country, and the true friends of both countries, have long deplored. The influence, or rather the commanding power of the fuperior country was complete; this country existed as a dependent province; the legal code fubstantially originated with, or least was modified by the government of Great Britain; restraining laws, framed to preferve the civil and religious eftablishment, against the great majority of the people, who were hoftile to both, fecured the country, but enchained the exertions of the inhabitants : and for a long period, the protestants of Ireland zealously concurred in this fyftem of policy; which they confidered as necessary to their own fafety, as well as to the national dependence upon England. The confequences were, that the inhabitants in general were confined to poverty and dependence; the aristocracy, at an immense distance in rank, felt nothing in common with them, employed but rarely the means of conciliation, and enfured depreffion rather than promoted profperity; while the middle ranks of life, in which are found the qualities that refift oppression on the one fide and promote industry on the other, were fcarcely to be found in the community of Ireland.

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This kind of connexion no doubt, and preferved by thefe means, might fubfift for ages without any ferious apprehenfion of being endangered. But a flate of fociety was induced, which militated against national happines happinefs, and which hardly the clearest necessity could reconcile to a liberal mind.

The linen trade, however, which had been early encouraged, and had fpread with animating fuccefs over a large district of the North chiefly protestant; the provision trade of the futile South ; and fome other en fcattered advantages, contributed, with the advancement of furrounding nations, to carry Ireland on in the general progress of the rest of Europe. This gradual improvement ; its natural confequences,-diffused property and independent fpirit; the habit of living together in the exercise of the arts of peace; the frequent interchange of good offices; and the exemplary conduct of many of the Roman Catholicks; all tended to create in every rank and fect, the honeft with, that the natural advantages of the Country might be promoted; and that fome liberality on the fubject of religion might be extended, as the forerunner of cordiality and prosperity. The mutual communication of fuch fentiments begat and promoted liberality and publick spirit. A comprehensive and enlightened policy in the cabinet and parliament of Great Britain concurred with that liberality and publick fpirit. In conformity with these fentiments, within the last twenty years, the reftraints of which the Roman Catholicks complained have been removed; they have now enjoyed for a confiderable time, and with very general concurrence, compleat toleration in religion, and every privilege in the acquifition and employment of property that rational men could defire; and at length, has been added the elective franchife, by which not only an operative motive is given to the landholders to grant

grant ufeful leafes to the Roman Catholicks of the poorer class, but confiderable confequence and influence follow to the general body. In the meantime the fpirit of independence claimed, and the increasing power of the Country demanded, other and important privileges and benefits. The precarious state of publick affairs in the American contest, as well as the wifdom of British councels, suggested the propriety of conceffion. Accordingly, the parliament of Ireland was declared and confirmed compleatly independent; and this Country acquired, equally with Britain, not only unreftrained commerce with the reft of the world, but a participation in the colonial and plantation trade, which Great Britain had gained by great industry and enterprife and at enormous expence. The confequences were important. Confidence and liberality gained upon the Protestant mind. We seemed to have forgotten all former animofities and calamities, and to contend only for fuperiority of zeal in atoning to each other and to our Country, for all the evils which the demon of difcord had driven us to inflict. Industry, activity and ingenuity were called forth : the ufeful and productive arts of life were more earnestly cultivated : we were enabled to reap larger benefit from the extension of British commerce : riches, power and independence increased : a scene of national prosperity opened to our view : and our hearts enjoyed the hope, that religious bigotry and hatred would never again disturb our harmony, obstruct our pursuits, or blast our prospects.

We feemed to be liberalized; we became independent; we acquired great advantages. How have thefe circumftances circumftances operated in combination with the extraordinary opinions and extraordinary events of the prefent day?

We are living in a period, in which every evil that could afflict fociety, has been engendered, matured, and poured abroad, by a depraved nation, which, after deftroying within its own territory, all law, religion, focial order, moral principle, and natural fentiment, has fought, by every mean, whether of vicious ingenuity or ferocious violence, to uproot the eftablished polity of every furrounding state. Britain faw the danger advancing. She ftood in the breach. She rallied the nations. They retired, difunited, funk, and exhausted. She alone maintained the conflict ; arrested the progrefs of organized barbarifm; and fecured hope to the civilized world. On former occasions the had been commissioned to fave the liberties of Europe; but now the feemed deftined to fave, not merely eftablished laws and liberties, but every facred principle that makes human fociety dear, and without which life would ceafe to be a bleffing. In this arduous conteft, her desperate enemy well knew the fide on which only fhe was weak, and where only he could hope to destroy her. Advantage was taken in Ireland of the great struggle in which Great Britain was engaged. Myriads of demagogues, the most destructive and detestable things that can infest a nation, corresponded with the enemy, imported the principles of France in all their malignity, and roufed the difloyalty of the people by every art and pretext : and an organization, as it is called, was fecretly carried on, by which the phyfical force of the Country was prepared, under fit

fit leaders, to join the invading foe; in the wild hope that, loyalty and the effablished religion being deftroyed, Ireland would become feparated, and the religion of the multitude reign in more than fancied fplendour. Now it is unfortunately to be remarked, that while Ireland was avowedly and compleatly dependent upon Great Britain, although national prosperity was retarded, yet this Country, notwithstanding occasional discontents and partial disturbances, was preferved in perfect fecurity; and experience has shewn, that the removal of restraints, the enjoyment of privileges, even greater than had been expected, and an independent legislature, have not strengthened either our internal fecurity or our connexion with Great Britain.

Not long before the commencement of French revolutions, a demand for a change in the legislature of this country, which should make it more dependent upon popular paffions and popular arts, was fo fyftematically and fo boldly made, that parliament feemed to be overawed, and the friends of our established laws and religion trembled for the confequences. A convention, an armed convention, fimilar to the late ruling clubs of France, in which members of the legislature affisted, framed the plan which was to be dictated to parliament. Fortunately, the influence of the property poffeffed in this country by the English Aristocracy, and the difcernment and firmness of many members of the legislature, frustrated the attempt: and indeed it must be owned that, many of the members of that convention, and of the then minority in parliament, have lived to witnefs fuch proceedings and events, both abroad

abroad and at home, as have made them regret their opinions and conduct. Conventions, however, fucceeded conventions; clubs multiplied upon clubs; popular influence increafed and became commanding; and popular measures were repeatedly adopted by the legiflature, fome of which, upon the principle of Ireland being a diffinct and independent state, were to be approved of, but all of which tended to weaken the controul of Great Britain, neceffary to the prefent state of connexion. But all did not fatisfy. The nation became agitated through its whole extent by feparatifts and renovators. Strides were making towards feparation and republicanifm. The legiflature feemed to look on with amazement. At last, in December 1792, the national guards, as they were affectedly called, were actually preparing, and about to march in full difplay, as the first act in the dreadful scene, which it was hoped, would, under the direction and aid of France, be foon completely exhibited. A confiderable portion of the Roman Catholicks (many, very many of them, without wicked intention, but deceived by plotting confpirators) moved in correspondent fystem. Roman Catholick parliaments met, difcuffed and diffeminated the principles of infubordination and refistance, and promoted the general plan of feparation, which had been fet on foot by a tribe of active leaders, many of them men of fituation and abilities, and followed by no inconfiderable part of the wealth of the country. A party in the ftate contending for power, and either not feeing or not regarding the confequences, courted popularity, in a moment most eventful, as the instrument of aggrandizement; and then indeed, had not the fupreme executive arrefted the danger, all things tended,

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as at the commencement of the revolution in France, to produce the effects to be naturally expected, when rank and authority appear to fanctify popular prejudice and enthufiafm. The evil fwelled into enormous magnitude, grew bold and terrible by impunity and fuccefs; and but for unprecedented exertions of power, would have perpetrated its defigns.

This appears to plain fenfe to be a train of confequences, naturally flowing from that proud fpirit of independence and diffinct authority, which first grew with gradual prosperity, which strengthened into overawing affertion of perfect equality, which, spreading through the community, generated jealous and rivalry, and, impregnating the prejudiced and violent multitude, prepared Ireland for the long-defired and now deep-laid scheme of feparation.

The opportunities of acquiring property have been multiplied, and confequently we have feen a great diffufion of wealth among the lower orders of the community: but an attachment to the laws and conflictution, under the protection and encouragement of which, property has been gained, has not been the confequence of fuccefs. On the contrary, a vulgar pride, an impatience of controul, a contempt of authority, have been added to the antient hoftility; and accordingly, notwithftanding that conceffion has fucceeded conceffion, yet the chief effect on the minds of thofe to whom they were granted, has been a loud and imperious demand of new and dangerous grants, which, now that the truth has broken forth, are confeffed to have been intended intended as the means of effecting feparation and a modern republick.

Although those demands, as we now clearly know, were fo intended, yet the number of men of respect and influence, who, in a period of awful anxiety, joined in the call for emancipation and reform, was very confiderable : and had not the deftructive measures of the great confpiracy been precipitated, it is not improbable that the dangerous opinions might fo powerfully have prevailed, as ultimately to fway the legislature. At all events we know, that in the very hour of dark confpiracy, reform upon French models, calculated in form and fpirit to give force and effect to democracy, with emancipation, which, under the pretext of religious liberality, was clearly intended to give the fpirit of democracy extensive prevalence, were splendidly propofed under the fanction of great names, and, as in France, feconded by the clubs. The executive power no doubt, and the most leading men of property deeply interested in the welfare of Ireland, defcried the tendency of fuch meafures, and defeated them in that place, where indeed they would foon have proved fatal.

But the opinions which greatly prevail in any nation, gain by degrees upon men of condition and influence. Fear operates upon fome; ambition upon others; the love of popularity upon many; and even the beft characters often throw themfelves into a predominant party, in the vain hope of curing or preventing evils by accommodation. The hiftory of mankind abounds with inftances of this kind of progrefs : but modern France France furnishes an impressive example, fresh in our observation, and pregnant with instruction.

Admit what we hope and expect, that Ireland continues, and, from the nature of profperity, accelerates her progrefs in riches and power. It is by the people at large the acquisition is made : great numbers therefore of the lower ranks are daily rifing into wealth and importance; confequently the immenfe body, which has deeply imbibed principles inimical to our laws and religion, must rapidly gain extensive influence; to be employed, as defigning demagogues shall direct; who, flattering vulgar opulence, not confirmed in loyal principle by ages of useful habit, point the power of the country to destructive ends. The religious antipathy in the meantime operates; lends pretext to every fcheme, and gives force to every effort; while the idle and the vicious, the vain, the enthufiaftick, and the theoretick, of every religion, or of no religion, fwell the overpowering multitude of those who demand renovation;-a renovation, purfued no doubt from various motives, and generally plaufible in the commencement, but approaching every hour, by hastened strides, to total overthrow.

#### Mobilitate viget, virefque acquirit eundo. Parva metu primo; mox fefe attollit in auras.

In fuch a ftate of things, no man can be fo unobferving of human affairs as to fuppofe, that the legiflature could remain ultimately uninfluenced. In the degree that general property and influence embrace particular opinions, men of the fame opinions must find their way into the legiflature. What must follow ? Demands in favour vour of democracy become formidable. Demands granted increafe the power of democracy, and generate new demands. The power of the democracy becomes irrefiftible : the antient antipathy to England gains ftrength from that fpirit of rivalry which grows with towering profperity; and the deftructive wifh for feparation is prompted by pride as well as by prejudice.

Ireland then become immenfely powerful, and actuated by diffinct interest and diffinct patriotism, feels herfelf equal to a contest with Britain : or if prudence, fuggesting fome difparity, or apprehension of a party remaining favourable to Britain, should look out for aid, a powerful foreign nation, near at hand, is perpetually ready with all its might, to co-operate in the fubjugation of a power, the object of its envy and the determined foe to its defigns. The feparation of Ireland, the downfall of establishment, and the destruction of all now held dear by the loyal inhabitants, could not then be far off: and the elevated profperity of Ireland, with her accumulated wealth and power, could, in the end ferve no other purpofe, than to promote the ambitious defigns of a malignant enemy, and, in her own ruin, the more certainly to effect the ruin of Great Britain;-in the downfall of which great nation, not only the loyal protestants of Ireland would lofe their grand protector, but the civilized world an example and defence.

The union of these kingdoms in the same crown, or the same executive presiding over both, constitutes a bond of connexion, which has hitherto been preferved. But the legislative power, that which creates law, is the the fupreme power in every flate: and, in this grand effential of flate, the most vital and the most powerful, these kingdoms are diffinct and separate. The legislature of Ireland has emphatically afferted its compleat diffinctness, by infisting on the institution of solemn public acts, which accordingly have been made in the parliaments of both countries, whereby the entire independence of the legislature of Ireland constitutes a facred and irrefragable mutual record.

The legislature of Ireland, diffinct and independent, confults by its diffinct nature the interefts only of Ireland : while the British legislature, equally distinct and independent, confults by its diffinct nature the interefts only of Great Britain. No doubt, fo far as a fense of the neceffity of preferving the connexion between the two kingdoms may happen to operate upon the two legislatures, each will confult the interests of the other country; but from the effential nature of diffinct legiflatures, fuch attention to mutual interest must ultimately refer to the respective interests of the kingdoms for which they refpectively legislate. In the degree therefore in which the views of the feparate legislatures, respecting the interests of their respective countries, happen from time to time to be incompatible, the legislatures, that is, the respective fupreme powers, must act in opposition to each other. Such interests respect not merely a progrefs in national wealth, but right, and privilege, and every good, real or imaginary, which can gratify the fentiments and raife the dignity of a nation. The more important the interefts from which arife incompatible views, the more strenuous and violent must be the confequent opposition. The more manifold and complicated

cated those interests become, the more frequent and the more incapable of accommodation the contending opinions and claims. If increasing wealth and power, operating as in all pass ages, should quicken a jealous of interest (understanding interest in the enlarged fense mentioned) and magnify the national pride and spirit of independence, the legislature, intimately connected with and flowing from the general community, must necessary rily imbibe the fame fentiments; which, co-operating with the other causes, cannot fail to ripen into destructive effect all the feeds of dispute, discord, hostility, and feparation.

Surely no rational man will deny that hiftory, obfervation, and experience, demonstrate this to be the nature of man and the neceffary tendency of human affairs.

It would be an idle as well as tedious difplay, to take the volume of hiftory, and extract the innumerable inftances there recorded, which prove, that in whatever degree provinces or flates, connected with, or dependent upon a parent or fuperiour flate, have acquired power and independence, they have difcovered difcontent with their connexion, and a defire to become perfectly diftinct flates; and that whenever that power and independence have grown fo great as to enable fuch provinces or flates, by their own mere vigour, or with accidental aid, to effect their purpofe, they have conftantly afferted their perfect diftinctnefs, and formed themfelves into feparate flates.

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The feparation of the colonies, now the united flates of North America, from Great Britain, furnishes an applicable inftance. While they were weak and dependent, while a fenfe of their need of the care and protection of the parent country prevailed, no difficulties embarrassed the connexion; no distinctness of intereft, no provincial pride, pointed to dependence and feparation : and yet, the rights afferted and the powers exercifed by the legislature of England, and afterwards of Great Britain, over the colonies, had long been more authoritative, and more inconfistent with the independence of their affemblies,\* than those which afterwards fupplied the occasion of the unhappy contest that ended in feparation. Those who knew the colonies intimately, were aware long before the rupture, that the advanced state of prosperity at which they had arrived, with the proud fpirit of independence which it produced, and which from time to time had ftrongly manifested itself, tended powerfully to the ultimate diffolution of the connexion : and feveral plans, among others, plans of union, were fuggested for the purpose of preventing it; a modification of fome one of which might have been adopted, had not untoward circumstances hurried on the important event. It is not meant either to contend for the right of taxation which Great Britain afferted, or to justify the colonies in the refufal of every fpecifick plan of contribution to the general expence of the empire :- the cafe was difficult;-- claims and fuppofed interests interfered; --- and the confequences followed which might have been apprehended. But the inftance is adduced, if fo recent an inftance were neceffary

\* See Pownall's administration of the Colonies, ch. 5.

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neceffary to demonstrate, that the connexion between states, not compleatly incorporated, and not identified in interess, becomes precarious and mortal, whenever the inferior state advances for far in prosperity, as to affert independence, and to rival the superiour state in power.\*

It is not eafy to imagine two connected states to which this reafoning applies more conclusively than to Geeat Britain and Ireland. They are great and powerful states; which have vast, and many, and various connexions and transactions with each other and with the reft of the world; therefore their interefts are important, manifold, and complicated; and confequently, the probabilities of incompatible opinions in their feparate and independent legislatures, respecting diftinet national interefts, must be numerous and weighty; and in the degree that these salvance in greatness and power, fuch probabilities become multiplied and approach to certainty. Conceive inftances of this dangerous nature to have frequently recurred, and that in confequence an invidious and hoftile difpofition has been created. Every plan of accommodation by fure

\* The feparation of the Colonies from Great Britain has happily not proved fatal to either country; perhaps has not actually injured either, excepting the temporary evils of the lamented war: the diftant fituation of the United States has preferved them from becoming the prey of the ambitious power which promoted their feparation, as well as from becoming in the hands of that power an inftrument of deflruction to the parent country. But Ireland, lying clofe to Great Britain, through whom Britain can be deflroyed, upon whom if abandoned France fixes her talons—heland, fo fituated, finks for ever, and Great Britain finally along with her.

confequence

confequence alarms fufpicion, and inflames pride; the facility of conftant diffention neceffarily follows; and then an unfailing ground is laid for the fucceisful intriguing of foreign and domestick enemies, who in the meantime will not have neglected, as occasion favoured, to promote difcord and diforder, as the fure means of the grand fcheme of feparation.\*

In this flate of the co-equal fupreme authorities of these connected yet independent states, the British legiflature may determine that a mighty effort is neceffary to be made against the alarming attempts of an ambitious foe. Admit that the views of separate and independent legislatures, now involved in diffensions, should be repugnant on a matter fo effential to the existence of the Empire. What must follow? Either Britain must fubmit to whatever terms an ambitious power shall impofe, or the must maintain alone the caufe of the Empire. In the first cafe, obvious destruction quickly fucceeds. In the latter cafe, it would be impoffible to permit Ireland to remain neutral :- her power increafing with rapidity; her people too generally infected with antient hatred repeatedly revived; demagogues through every class of fociety maliciously active to make the occasion fatal; emissaries of the enemy concerting

\* In the feven United Provinces, the French, ever artful and intriguing whatever form they affume, had been long bufy in promoting difcord among the flates. Those flates in which the burghers chiefly prevailed, were fet in fierce opposition to those in which the Stadtholder and the nobles chiefly had influence; and by degrees their contest, inflamed by incendiaries, so distracted the national councels and efforts, that they have at last become wrotched and repentant victims to French ambition.

destructive

destructive plans with the difaffected ;—thele fure circumftances muft neceffarily, if not prevented by Great Britain, urge the country beyond the line of neutrality, and add its power to the power of the enemy. Civil contest enfues, with certainly a train of fad calamity, and if Britain should fail, as certainly the ruin of both kingdoms.

This is a ftrong inftance; but in the progrefs in national profperity of these kingdoms, many instances must from time to time occur, tending as certainly, though perhaps not fo immediately, to hoftility, feparation, and deftruction. We know that at prefent Ireland enjoys her commerce with the British colonies, plantations and fettlements on the express condition, that whatever duties, fecurities, regulations, and reftrictions, the British legislature shall from time to time think proper to adopt, respecting the commerce of Great Britain with the British colonies, plantations and fettlements, shall be adopted also by the legislature of Ireland, refpecting the' commerce of Ireland with the fame colonies, plantations and fettlements. We alfo know that on many occafions the fole and exclusive right of the Irish parliament to legislate for Ireland in all cafes whatfoever, has been afferted in the parliament of Ireland, in the highest tone of proud and independence; and that the right of the British legislature to interfere actually or virtually, in any cafe whatfoever, with the legislature of Ireland, has been reprobated with indignation. The progrefs of Ireland in those acquisitions which invigorate the spirit of independence, may most probably induce the people and parliament of Ireland to confider, and confequently to re-

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ject, as inimical to their interests, and as inconfistent with independence, the duties, regulations and reftrictions alluded to, which new and various circumstances may lead the parliament of Great Britain. to adopt, and which the fpirit of jealoufy and rivalry may more probably attribute to an invidious difposition in the British legislature, directed against the interests of Ireland, than to neceffity and found policy. What confequences enfue ? Great Britain refufes the valuable privilege of trading to and from her colonies, plantations and fettlements; proud independent and powerful Ireland infifts upon the privilege as an indifputable right, and continues the important commerce : Great Britain, as proud independent and powerful refifts the exercife of the alleged right :-- a train of events ending in destruction necessarily follows.

Nay farther. Inferring from experience, it may be pronounced, that Great Britain in her imperial courfe, if not prevented by events to be ever deprecated, will extend her Empire and acquire new fields of exclusive These advantages will be attended with commerce. terms and compacts, refting upon the fanction, and ultimately modelled by the wifdom of parliament. In the meantime, distinct interests, guided by legislatures diftinct and every day vistually more independent, generate frequent commercial jealoufies. The terms and compacts in those new cafes, agreed to and confirmed by the parliament of Great Britain, may, nay, must, often militate with the views of separate interest, and the distinct national prejudices, of the parliament of Ireland. At the fame time party leaders of every defcription, whether actuated by ambition, enthusiafin, or difaffection, magnify

magnify and inflame difagreement. Ireland must yield, and thereby acknowledge dependence; or the two states must be committed. The confequences, it is plain, would either immediately or by fure gradations, involve the feries of destruction we are folicitous to prevent.

Auother point of view may be fuggested. A spirit of reform appears to have taken pofferfion of the minds of great numbers in this country, even of many who are fincerely attached to our conftitution civil and religious. The measure of reform has been occasionally proposed in the legislature of Great Britain; and there are many refpectable characters in that country who think that fome reform, in a lefs turbulent and more aufpicious feafon, might be usefully adopted. In Great Britain, from the union of the people, from the general attachment to the established laws and religion, and from the deep and fleady intereft which all ranks feel in the prefervation of their conftitution, it is morally certain, that whatever reform may take place there, will be moderate, cautious, and conftitutional. But in Ireland, where the principles of jacobinifm have been fo deeply imbibed and fo extensively propagated, and where the antipathies of contending fects, and the jealoufy of English dominion, have fo long fermented in the community, there is powerful reafon to apprehend, that, the opinions of a diffinct nation influencing a diffinct legislature, the independence of the parliament of Ireland would exhibit itself, in the adoption of a reform, different from that in Great Britain. Reform, by its own nature, has a tendency to beget reform; but among an unfteady people, not ftrongly attached to established laws, it propagates

pagates more rapidly and more daringly. The natural confequence of fuch progrefs must be, that the reforms of the two states, would in due course fo far diverge, as necessfarily to produce the separation which our enemies pursue, but which we anxiously seek to avoid.

This may perhaps be answered by fuggesting, that the opposition parties in the two ligislatures have very well understood each other on the fubject of reform; and that they not only concerted together the means of carrying their purpofe in a parliamentary way, but the opposition in England were employed to take up the caufe of the Irifh confpiracy in the British parliament, whereby, had they fucceeded in their professed views, the rebellion would have gained countenance and ftrength, refistance on the part of the executive would have been retarded and weakened, Ireland might have been loft, and Great Britain at last have become a victim to the fchemes of jacobinifm. A proof this, as demonstrative as matters of a political nature admit, that separate and independent legislatures in one Empire, tend to difunion and weaknefs, must often prove embarraffing and dangerous, and, in a period of great political movement among furrounding nations, may occasion actual destruction. Think but for a moment on the leading circumftances of thefe two kingdoms :--- fo peculiarly fituated on the maps of Europe; fo flightly connected, yet fo effentially diffinct; fo different in the prevailing through the fame in the eftablished religion ; fo exposed to machinations at home and to hostilities from abroad ; but particularly, the inferior country, hitherto dependent, now fo progreffive in power and independence ;-and then fay, is it possible, from all that we know of the

the hiftory and nature of man, to conceive that, without a miracle, two kingdoms fo circumftanced, can continue long in any amicable or ufeful connexion, or can avoid ultimately a hoftile feparation.

Great Britain and Ireland, all the loyal are agreed, ought to be one in the enjoyment of the fame conflitution, and one in a common intereft : and in truth, it has been the regret of the best friends to Ireland, that whether from a lefs advanced flate of fociety, or from the unhappy difference in religion, or from whatever causes, the British constitution has not been fo compleatly enjoyed, or fo compleatly operative, here as in Great Britain; and we all know that the interefts of the two countries, have been too generally confidered and acted upon, as distinct and even incompatible. But while the legiflatures, the fupreme powers in the two nations, remain feparate and independent, no common fystem can possibly operate to preferve a common intereft, and to fupport and improve a common conftitution. Separate legislatures therefore, differently connected, and differently interefted, muft neceffarily, fo far as they are independent, adopt different views and fentiments on these leading points. And accordingly, within a few years past, while virtual dependence still remained, though no doubt confiderably weakened, we have found this conclusion palpably verified on two important occafions; and what is remarkable, those occafions occurred after, and not very long after, the repeal of the British statute which declared the right of the British legislature to bind Ireland, and the renunciation of the right itfelf. The first of those differences of decision in the two legislatures, was upon a fubject of commercial compact

compact and regulation, which, if it could have been effected, would, in the opinion of those who best understand the interests of this country, and who were most attached to the connexion between the two kingdoms, have materially contributed to prevent the dangers of difunion, and to promote mutual cordiality and benefit. But the fubject being of a nature which necessarily led to the discussion of the distinct interest, and the constitutional rights and independence of Ireland, and confequently a fubject into which jealoufy and pride eafily intruded, party spirit, supported by a zealous popularity, had full opportunity to operate, and fucceeded in defeating a measure of great publick utility. The other was an occafion of greater moment. But becaufe, among the leffer cabals of jealoufy and rivalry, it ftands pre-eminent as a fuccefsful inftance of dangerous advantage taken of a state of political weakness in Great Britain, it has been treated lightly as a folitary example : yet, when fo foon after the confirmation of the compleat independence of the Irish legislature, we find a vast majority prepared to commit the executive authority into the hands of a regency, with powers materially diffinet from those then about to be limited by the British legiflature, we rationally conclude, notwithstanding all that has been faid of the operation of good fenfe and regard to mutual good, that whenever new occasions should arife, the fame fpirit of independence, grown more confirmed and vigorous, and actuated by the conftantly operating motives of ambition, felf-interest and party zeal, would impel to fimilarly dangerous conduct, but probably with destructive effect. We fay, the fame fpirit of independence ;- becaufe, although it is well known, that the fubfequent conduct of that majority, too

too clearly evinced other motives of action, yet, had the parliament of Ireland been fubject to the fame dependence and controul as formerly, the act of the Britifh parliament would have bound Ireland in a matter of fuch imperial concern, and no fuch embarraffing and alarming event could have taken place : befides, though an independent fpirit in the individual is always attended with other valuable qualities, yet, in party commotion, we often find the meaneft characters rallying round the ftandard of independence with hollow and deftructive views; juft as, among the jacobin preachers on political purity and blifs, we daily fee cold-blooded theorifts, whofe individual benevolence is wafted in their univerfal philanthropy.

Such an unhappy caufe as then made a regency neceffary might eafily be of very long continuance, during which wars and confpiracies might eafily afflict the country. These kingdoms, in the midst of danger and distraction, would then labour under the additional embarraffment, of being governed, not only by feparate legislatures, but by distinct and inconfistent executive authorities : And upon the fame principles which enabled the legislature of Ireland, to invest the regency with powers diffinct from those limited by the legislature of Great Britain, a different perfon might be entrusted with those powers, whereby the rage of party would aggravate and enforce all the distraction and inconfistency of distinct legislative and executive authorities. The occafions for diffension between the legislatures are as numerous as the fubject matters of legislation which touch both kingdoms. Such fubject matters multiply with the progrefs of these nations and of furrounding states; and

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the probability as well as danger of diffension, rife with the importance of the matter, and in the degree that it involves the interefts and fentiments of the community. To the immense horde of jacobins and separatists, legiflative diffentions give alarming force; they increase their numbers, difunite the loyal, and furnish legalized ground for intrigue, confpiracy, and all the political machinations that ultimately threaten the national existence. In the probable recurrence therefore, of differences between the two legislatures upon important fubjects, the most strenuous opposers of union acknowledge manifest danger to the imperial state; and propose to guard against fuch recurrence by compacts, which shall provide, that whenever the legiflature of Great Britain shall adopt certain important measures, the legislature of Ireland shall be bound to concur : and as a commencement and a specimen, an idle and inefficacious bill was introduced last feffion, with the professed purpose of fupplying fuppofed defects in the exifting laws, refpecting the matter of regency, and of preventing in future, the poffibility of difference between the two legiflatures, upon any queftion fimilar to that which fo nearly committed these kingdoms in 1789. All fuch remedies, however, are as futile as they are inconfistent with the now loudly profeffed principles of those who propose them, and are calculated for no other purpose than to roufe the fpirit of independence into diforder and violence. By the act of annexation, the king of England enjoys the title and prerogatives of king of Ireland by virtue of his being king of England, and the crown of Ireland is expressly united and knit to the imperial crown of the realm of England. Now, as has been juftly and incontrovertibly obferved, the crown, that

that is, the executive authority ruling the realm of Ireland, can be, by virtue of this act, no other than the executive authority ruling the realm of England; and confequently, the perfon exercifing that authority in both realms must be the fame, and invested with the fame prerogatives or powers. But the perfon who shall enjoy the royal authority, the line of fucceffion in which it shall defcend, and the regulation and limitation of its powers, are fubject to the controul of the Britih legiflature : and therefore, in every new cafe that can happen respecting royalty, the parliament of Ireland, by the act of annexation, is bound to await the decision of the parliament of Great Britain.\* The cafe of regency was fully provided for. But if any explanation or confirmation was wanting, the act of the Irifh legiflature in 1782, whereby it is enacted, that no bill shall pafs into a law in Ireland unlefs it be returned under the great feal of Great Britain, was fully adequate to convince the parliament of Ireland, that until the regent was appointed and invested by the British legislature, they could not, confistently with their own fettled principles of connexion, proceed one ftep in the important bufinefs, but were bound merely to recognife the decifions of the parliament of Great Britain on that fubject : and indeed it is remarkable to recollect, that in the debate on the regency in the year 1789, the force of this act was strenuously urged by a gentleman in office, who on that occasion, acted fuch a manly, difinterested,

\* See a condenfed demonstrative and eloquent speech, delivered by William Johnson, Esq; in the debate on the regency bill, last fession of parliament.

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and loyal part, as then gained him deferved respect, and will ever reflect upon him true honour.

- " His loyalty he kept, his love, his zeal;
- " Nor number, nor example with him wrought
- " To fwerve from truth, or change his conftant mind-"

yet, in defiance of law, remonstrance, and confistency, the popular paramount principle, that independent Ireland ought not to be bound formally or virtually in any cafe whatfoever, by the British legislature, influenced a full parliamentary affembly of Ireland, feconded by whatever other motives, to commit to hazard the harmony and dearest interest of both states. But we are notwithstanding, told most confidently, that this act of the year 1782 effectually fecures union and connexion on a firm and lasting base, because for footh it makes the British minister answerable to the British nation, if any law should receive the royal affent in Ireland, which could in any way injure the empire, be incompatible with its imperia! interests, or tend to separate Ireland.\* The royal negative is a prerogative of a very delicate nature, and the right has lain fo long unexercised, that in an ordinary cafe it would have become obfolete and extinguished. Differences may occur between the concurrent determinations of the two houfes of parliament and the real interefts of the nation, in which the king's diffent may rightfully and usefully intervene for the publick good : yet even thefe cafes must be attended with great clearnefs; for otherwife, parliament and the king might be committed in a doubtful ftruggle for predominance, of the fad effects of which, Great Britain once had fatal experience. But delicate and dangerous

\* The Speaker's Speech, page 24.

as must always be the cafes, wherein this prerogative interferes between the parliament and the nation, of infinitely greater alarm would any cafe prove, in which the prerogative should be called into exercise between the legiflatures of the two kingdoms. What would the independent legislature of Ireland regard the refponsibility of the British minister? How eafily could they vote any man an enemy to his country, who should dare to support the right of the crown of England, or the right of the minister to advife the crown, to suppress the concurrent determination of both houfes of the parliament of Ireland, as they formerly voted any man an enemy to his country, who should dare to enforce the right of the tithe of agistment, whereby the burthen was thrown upon the potatoes of the poor, in that great province where grazing has chiefly prevailed ? The very circumftance, of the British minister advising his majesty to, refuse the royal affent to a bill passed by the Irish parliament, would inevitably inflame the legislature, and rouse the nation of Ireland. Would the British minister be acknowledged a better or fitter judge of the intereft of Ireland, or even of imperial interests, than the co-equal and independent legislature of Ireland? Would not the minister be rather represented as acting under the influence of the British legislature, as facrificing the interests of Ireland to those of Britain, and as infulting the dignity and independence of a diftinct kingdom? Would there be no pfeudo-patriots, no factious demagogues in parliament, and no jacobin feparatifts and confpirators out of parliament, ready to fan the flame, and to haften the conflagration of two great flates ? It would be idle to pursue farther a matter so palpable. But, the weakness of the confident conclusion alleded

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to, as well as of feveral others, of an extraordinary nature, delivered to parliament in a high tone of popular authority\*, has been ingenioufly exposed by an able member of parliament, who early supported with manly eloquence, in the face of prejudice, the utility of legiflative union.+ It is evident, however, that the compacts and provisions whereby the legislature of Ireland should be bound to adopt the acts of the British legislature, must be as wide as the whole sphere of imperial concerns; for otherwife, whatever remained would leave the two legislatures fo far exposed to all the confequences of difference, upon the innumerable and weighty imperial concerns which must arife in the imperial and diffinct progress of two powerful, proud, and independent kingdoms. But, to adopt fuch remedies, would be, to make Ireland virtually a dependent province of the empire, limited to its own internal legiflation ; and in truth, they would foon effect no other purpose, than to produce new and more alarming differences, and furnish opportunities to the multitude of separatists, to perpetuate their defigns : for, it is inconfistent with the plainest reason, that as Ireland advances in riches and power, her fentiments of dignity and independence will become lefs vivid and active; or that

\* Among others—that, because it has been found useful in the British confficution, that to the creation of law, the concurrence of feveral branches of the fame legislature or fupreme authority should be necessary, therefore it may be useful, that in the fame empire or state should exist two supreme and independent authorities, equally invested with the power of making law in all respects whatsoever. This furely needs only to be announced.

+ See a review of a publication, entitled, the Speech of the Right Hon. John Foster, by William Smith, Efq.

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the legiflature, which, under the influence of national fentiment, formerly commanded the repeal of the fixth of George the first, would not contend for the honour, and the paramount right, of deciding on all the effential concerns of the Imperial state, equally with the legislature of Great Britain.

Let it not be faid (it is too offenfive to the plainest understanding) that good fense and mutual interest and affection have fecured and will ever fecure the connexion and harmony of thefe kingdoms.\* The degree of good fenfe and benevolence floating in any community, would operate to very little effect, in preferving the harmony or even the existence of an individual state, if there was not a fupreme authority vefted in fome part of it, fufficiently powerful to enforce neceffary regulations, and to deter or regrefs the deftructive efforts of folly, paffion, and vice. Still lefs can good fenfe and fleeting fentiment fecure, or have they ever fecured, the harmony of distinct states, which happen to be fo fituated or related, that questions of national interest, and distinct national claims, make frequent fubjects for difcuffion and adjustment. The legislature of Ireland has adopted the exifting navigation laws enacted by the British legislature, and the parliament of Great Britain has permitted the importation of colonial produce from Ireland, therefore we are affured that all fubjects of jealoufy and contention are for ever done away, and that every thing which human wifdom can devife has been effected for the perpetual fecurity of

\* See the Speaker's Speech page 51.

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our connexion. But these acts of the respective legiflatures have effected no more than daily takes place between states which happen to be in amity, but between which incompatible interefts and inveterate antipathy create frequent and bitter wars. Regulations, appàrently for mutual interest, are agreed upon and ratified. They may be observed for a long time, and produce mutual benefit; but when new cafes arife, contending interests occur, or different parties rule, the fabrick of amity diffolves, and diffention and hoftility rage unconfined. That government must furely be acknowledged beft, which provides for the most and worst contingencies, and which most effectually guards against the diforders produced by human passions. Every day, new fubjects of difference, and calling for adjustment, must by neceffity arife between great and diffinct nations, whofe fituations involve them in many important relations; and in every one of these differences must as neceffarily mingle all the plottings and workings of ambition, party spirit, felf interest, and wicked cunning. Identity of interest and identity of dominion and controul, therefore, can alone permanently preferve the harmony and connexion of great and independent states. The instances of diffension and incompatible pretenfions, which have occurred within the few years of declared independence, proclaim aloud the danger of future difcord : the progrefs of these nations accumulates matter for difcord : fociety is every where impregnated with principles hoftile to political harmony ; and an enemy bent upon our ruin, watches, and will ever watch the moments of our weakness and difunion. It would

would be the madnefs of folly not to defery and pervent the danger before deftruction becomes inevitable.

In whatever contentions in parliament from time to time take place, the felf interest and the influence of the fuperior country muft, nay actually do, conftitute the fubjects for refiftance and popular harrangue. The more independent and powerful the inferiour country, the more univerfally and fatally national intereft and national fend become necessarily roufed, by this hride perpetually, recurring caufe of difcontent and difunion ; efpecially when inflamed by all those afts which the po- N litical adventurer and the factious demagogue employ, and which in no former days were employed with more destructive effect. Have ancient causes, in barbarous time, created hate? Have mutual injuries occafionally revived and aggravated antipathy? All are vicioufly difplayed, painted with invidious colouring, and converted into pretexts, for infusing and diffeminating, every opinion and principle, baneful to useful or permanent connexion.

Who can pretend to be blind to the effects which must follow to two distinct and powerful nations, whose deepest interest requires that they should uniformly act as one, but between whom, in former times, so many fad causes of offence and rancour subsisted, and in whose independent claims, various purfuits, and increasing greatness, lurk so many contingencies fruitful of difcord?

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The uniformly operating principles of our nature affure us, that the jealoufy of diftinct intereft will progreffively aggravate thefe alarming tendencies. That jealoufy has frequently been roufed, as we have all feen, and as we have been affured by the leading oppofer of Union. That jealoufy muft increafe (as we have been told by the fame authority) with two independent legiflatures; it muft ftill farther increafe as the objects of intereft become more numerous and important; and, national intereft is fo interwoven with political regulation, that common fenfe concurs with the fame authority in concluding, that without a united intereft, political union will receive many flocks, and feparation of intereft muft threaten feparation of connexion.

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What can prevent a progrefs of this nature from terminating in deftruction, but an overbearing influence, which in its turn, creates new difgust, indispositions to mutual amity, and prevents the two kingdoms from gaining the full effect of those advantages with which nature and cultivation have supplied them.

If, however, compleat Union cannot be effected, the only hope then remaining for the permanency of our connexion is, that the virtual dependence of the legiflature of Ireland upon the legiflature of Great Britain may be inviolably fecured. The executive, as has been obferved, is no doubt the immediate inftrument to fecure that dependence; but the executive can act only by the aid and under the controul of the fupreme power, the legiflature of the ftate: and it is too plain for controverfy, that unlefs the legiflature of Ireland had been ultimately controuled by the fupreme power

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of Great Britain, and rendered to all fubftantial effect dependent, Ireland could not have been preferved in that connexion which has been deemed neceffary to the well being and even exiftence of both kingdoms. Party rage, joined to popular commotion, and aided by foreign intrigue and power, must in fome of the many periods of difficulty, have long fince produced feparation, or fuch fubjection as is totally inconfistent with any degree of publick profperity.

But the growth of this country has been fuch, as at length to refift and fpurn dependence. It has rivalled the fuperiour, or as it may fubftantially be called, the Parent Country, and has claimed, almost enforced, a perfect equality of rights : and the legislatures are now profeffedly and by folemn declaration compleatly independent, and, if fuch an expression can properly be used, equally supreme. There is therefore no rightful dependence whatfoever, no avowed regular means by which to preferve the neceffary dependence; and confequently, the means to be used must be irregular, unjustifiable, and offenfive, and fuch as cannot fail to furnish additional causes of discontent and dissension. The growth of diftinct Ireland in power, must certainly render this dependence the more precarious, and confequently, render means more powerful neceffary. Ireland, advancing in power and dignity, could not but feel and act as all other nations have felt and acted in fimilar fituations. Her people, through all their ranks, would imbibe the fpirit of refistance. We are well aware how, and by whom, the occasion would be improved; and looking at the prefent transformed flate

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of furrounding nations, we cannot think on the confequences without the deepeft anxiety.

To whatever fide we turn, we are affailed by new difficulties and distractions, and can find no ground on which to build a stable hope of lasting and useful connexion, while the fupreme authorities in the imperial state remain distinct. But by a Union of the two legislatures, liberally and wifely adjusted, in which the effence and form of the British constitution should be compleatly preferved, every ground for recurrence to former offences and annimolities, or to their unhappy effects, and all jealoufy arising from diffinct national interest and distinct national pride, would be for ever done away. - The only influence then to be exercifed, would be that of the executive, flowing from and maintained by the conftitution, for the purpose of preferving the necessary equipoife of the feveral powers and orders of the one great state, and of carrying on with promptitude and effect the necessary measures of national concern. There could not then be diffinct laws for different parts of the fame Empire; but in like manner as the great fecurity of the civil liberty of the fubject, under the British Constitution, confists in this unalterable fact, that whatever laws the members of the legislature enact, bind themfelves and all their interests and connexions, equally with those for whom they legislate, fo the laws to be enacted in the common legislature, could not bind or affect any district or division of the united kingdoms exclusively, but must equally affect all and every part, and by uniform operation, produce not a distinct but a common interest; and in conformity with the opinion of the late Doctor Franklin,

Franklin, refpecting Great Britain and the colonies, we might expect, " that by fuch a Union the people of " Great Britain and the people [of Ireland] would " learn to confider themfelves, not as belonging to dif-" ferent communities with different interefts, but to one " community with one intereft; which would contribute " to firengthen the whole, and greatly leffen the danger " of future feparations."\*

The members to be fent by Ireland to the common legislature of the two kingdoms, would be confiderably less in number than the present legislature of Ireland; the members for the commons, as we have now good reafon to believe, would be chiefly, if not entirely, chofen by the counties and great towns; while the lords of parliament would be chosen by the great body of the nobility: the reprefentation for Ireland therefore, would contain at once, the higheft birth the most independent property, the best education, and the first abilities. Such a number of leading characters, deeply interested in the welfare of the country, and placed on fo confpicuous a theatre, could not fee, with indifference or without refistance, any attempts of palpable partiality or injustice: and truly, any attempts of fuch a nature must be palpable indeed; for, what would they be? They would be attempts in a common legiflature, to act the part of a separate, nay hostile legislature: and certainly, great ingenuity as well as great violence would be neceffary, to enact laws, calculated to defense differve one third of the common territory, for the purpose of ferving the remaining part. Indeed fuch a fystem feems to be

\* See his Letter to Governor Shirley, dated 22nd Dec. 1754. impossible

impossible in its own nature : for, so nearly similar, in all the leading features and circumstances, has nature, formed and placed thefe islands, that it is not in human power to frame a regulation, which should ferve Great Britain at large, and which would not alfo ferve Ireland at large, or a regulation which should differve Ireland at large, and which would not differve Great Britain at large. No doubt laws could be conceived which might ferve fome particular town or towns, diftrict or districts, of either country, to the detriment of the great remaining part of both countries. But in a parliament composed of the leading interests of the united kingdoms, in which fo many of the most liberal and enlightened characters of the age would always act a commanding part, it is not in human credulity to believe, that the local interest, the narrow policy, of a particular town or district, could influence the lords and commons, in violation of reason, in defiance of opinion, in deftruction of the common interest, and in diminution of national strength, to confpire in facrificing the great to the little, the whole to a part.

All reafoning from what the parliament of Great Britain has done, or would probably do, as a feparate legiflature, is totally inapplicable to the prefent fubject, even if all were founded that has been invidioufly infinuated.

In all fuch cafes, a feparate legiflature guards and promotes a feparate intereft; and the laws deemed partial, operate by way of privilege and protection, in favour of the fubjects of a diffinct kingdom, as againft a foreign ftate, fo far as a diffinct intereft is concerned. But. But a united parliament can have no feparate interest to confult. The whole united people of Great Britain and Ireland become the fubjects of its legislative care : in its composition would be found not only the proper representation of Ireland, but also many respectable representatives for Great Britain, as deeply interested in their own property for the peculiar welfare of Ireland as for that of Great Britain : the fubject matters to be difcussed would be fubjects of common interest, could be prefented only in that form, and must preclude all invidious debate as between diffinct states : while the frequency of deliberation on the common interest of the subjects of both islands, could not fail, operating by the fure principle of habit, to create and ftrengthen in the legislature, the fentiment and principle of a common interest, and by necessity diffuse the fentiment and principle through the conftituent body. the whole united community.

Two mighty inftances indeed have been vehemently urged and idly repeated, not of partial laws, but of laws unjuftly, as it is faid, and in breach of faith, enacted as againft Scotland in the parliament of Great Britain; and thefe are relied on as proof, that the interefts of Ireland as well as of Scotland, would be facrificed after a Union, to the interefts of England. But thefe inftances have been fo clearly and repeatedly proved to be unfounded, that it would be tedious, as it is unneceffary, to repeat, or to add to, the refutation. It may be proper however to remark, that from the part taken by the Scotch members of parliament in the matter of the malt tax, it cannot eafily be fhewn, that they were indifferent to the interefts of their particular country; country; nor in truth can it be fhewn, that in any matter in which the interefts of Scotland have come into difcuffion, the Scotch reprefentatives have not ftrenuoufly fupported them. The proceeding on the occafion of the malt tax proves to have been merely an effort of the then opposition, to give to a quibble more effect than to fubstantial and equal justice. The act which placed Scotland on the fame footing as England in refpect to the law of high treafon, is acknowledged by those who invidiously adduce it, to have been for the benefit of Scotland; while on examination it appears to have been enacted in exact purfuance of an article of the Union. We may therefore, in opposition to modern calumny, continue to give credit to the most respectable historians of the times subsequent to the Union, who concur in teffimony, to the good faith and impartiality of the parliament of Great Britain in obfervance of the compact, as well as to the many and lafting benefits which have refulted to Scotland from the Union, notwithstanding the gloomy and inflammatory forebodings (long fince falfified) of Lochart, Fletcher and Lord Belhaven.

The leader of the opposition to Union is fo fensible of the failure of all fuch inftances in proving a breach of compact, that, in the whole of his long speech, he pretends not to adduce or to support one: and even when he attempts to shew these, that by the income tax the articles of Union are virtually broken, where difavows any infinuation that the measure is a breach of any article of the Union, or that it was intended to evade it.\* The

\* Speaker's Speech, page 96.

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weakness and futility of his endeavour to shew that by this measure the articles of union are virtually broken, ferve to confirm rather than weaken onr reliance on a united legislature. He fays, that by annihilating the measure of a land tax, another is raised by the name of the income tax. But the land tax is not annihilated ; it remains fubstantially as it was; it is merely disposed of in order to raife a large principal fum for the exigencies of the state; and whether the proprietor of an estate purchases in, or continues to pay the tax, is to all real effect the fame. But if it were annihilated, the effect would be the fame in Scotland as in England : the tax according to the proportions agreed on at the union would be done away as to both countries : and all other taxes, whatever they were or might be, would remain the fame. But how the annihilation of the land tax, fupposing it annihilated, produced the income tax, is most inconceivable. The large fum arising from the fale of the land tax, we should more naturally expect, would have precluded the neceffity of the income tax; for the income tax has not been raifed to pay the intereft of loans, or in any respect to ftand in the place of ordinary taxes, but is expressly adopted in place of a loan, and fo far to preclude the necessity of loan or of permanent taxes. The proposition therefore is as inconfistent as it is unfounded, and by the by is equally irrelevant. The lands of Scotland, by the articles of Union, were, he fays, to pay only one-fortieth of the Britifh land tax; but he adds, an income tax has taken place; and income arifes out of land; and effimating Scotland in her income at one-eighth of England, her lands will therefore pay henceforward one-eighth inftead of one-fortieth of what those of England do. Now.

Now, in order to give any femblance of reafon to this argument, it must be previously shewn that the proportion of land tax for Scotland, was at the Union, most abfurdly and unjuftly, adopted as the ratio of all other taxes to be paid by Scotland; for no tax was ever invented, or can be conceived, which is not paid out of income; and whether a man pays a certain amount, by the name of an income tax, in the form of one-tenth of his revenues, or in the form of taxes upon confumption, window lights, hearth money, or the like, makes not to common fense the slightest difference. But we know, for we are accurately informed by the hiftorians of that day, that the proportion of land tax was not adopted as the ratio of other contributions, but was merely a regulation of that particular tax then fubfifting in England, adopted according to circumstances. Many objections had been made as to the different modes in the two countries of valuing the lands, of fetting them, of the payment of rents, and of levying and paying in the fums charged upon land; which rendered it difficult to adjust this tax equitably by any rate or valuation ; and therefore, to accommodate all differences, and to Imooth the way for fo defirable a purpose as they were about to accomplish, the commissioners agreed that, as to this particular tax, whenever it should be laid on, Scotland should pay a certain fixed fum, in the event of England paying another certain fum, and fo in proportion. But this mode of regulating a particular tax was never till now dreamt of as a standard for regulating any other taxes, whether called cuftoms, excife, affefsment, or contributions of income. Be the land tax exifting or annihilated, difpofed of for a principal fum, or remaining as a tax with government, all other taxes remain

main as before, and regulated in the long used and acknowledged way. This infinuation therefore, or difavowal of an infinuation, instead of ferving, mars the purpose for which it is infinuated.

There is no reafon then for apprehenfion, that the legiflature of a great nation, like united Britain and Ireland, would facrifice the interefts of one great and effential part to those of another; nor, if the apprehenfion were rational, can it be conceived, that the executive could countenance fuch absurd schemes, evidently deftructive of the well-being and fafety of the whole over which it prefides, and tending to weaken as well as degrade the government : but even if the vicious folly were possible, a penetrating and active opposition, joined to the members for the great portion of the flate, against which the weak and wicked confpiracy would be formed, must expose and defeat fuch wild attempts.

In the prefent flate of connexion indeed, which becomes neceffarily more flight and precarious as Ireland becomes mighty, mighty to deftroy as well as to fupport Great Britain, it would not be furprifing if the British legislature were to confider the interest of the two countries as incompatible. An invidious spirit has been long carefully kept alive among us; and, whatever has been supposed to serve the interests of Great Britain, has been generally represented, for that reason, as baneful to the interests of Ireland. Hence the cry for non-importation agreements, and the demands of prohibitory duties, hostile bounties, and the like; which, fo far as carried into practice, have hurt out own valu-

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able exports in a far greater degree than they have diminished the imports from Britain; and at the sametime have been productive of jealously and hostile regulations on the other side: a spirit and a conduct on the part of both, no doubt, almost equally destructive.\*

But if we confider the political principles, peculiarly inimical to Britain and the British constitution, fo feduloufly propagated, which have not only poffeffed the unthinking mass of our people, but have put in motion fo many of the educated; if we add the unfortunately divided fate of this country as to religion; and then review the deftructive progress of France through Europe, and recollect her malignity to Britain as the grand obftacle to her defigns; can any rational underftanding conclude, that it remains the interest of Great Britain, to regard the intereft of Ireland as her own, and to ufe every mean for the promotion of a diffinct profperity, which neceffarily conferring power, may ultimately exalt an implacable foe, upon the ruins of that grand fyftem of civilization, which it has coft industry, wifdom, and patriotifm, ages to erect ?

On the contrary, if the reprefentatives from every part of these islands, conftitute the legislature for the whole of Great Britain and Ireland, all the acts of which equally affect both united kingdoms, then are the interests of all so bound up together, that the motives which have hitherto influenced the legislatures for the diffinct kingdoms, to prefer diffinct interests, are wholly taken away : nay, the subject matter no longer remains;

\* See Lord Sheffield's Obfervations on the Trade of Ireland.

for there can be no feparate national interest in any part or member of a confolidated state, the national interest and the common interest being then one and the fame. The laws cannot operate partially; for the fame laws are made for the whole, and there is no feparate intereft to be promoted. Partial regards and invidious confiderations affect the laws of neighbouring states; for the interests of neighbouring states have been, from the beginning of time, almost constantly in opposition : but in one undivided state, the national interest, the grand object of legiflation, being the fame, partial regards as opposed to a common interest, howfoever they may influence individuals, cannot materially affect the general law. We do not find that partial attachments operate in the legislature of Great Britain, to the detriment of any part, or to the benefit of any part, in opposition to the common intereft; but, whatever may be the ftruggles of party for political power, and whatever differences of opinion on publick measures may take place, we never hear of the interest of any particular district being opposed to the national prosperity. Partial attachments must ever be various in a numerous legislature, and therefore counteract each other : befides, the fear of fuccefsful opposition to partial measures; refpect for opinion; regard for a common caufe, which the habits of confuling on the grand fubjects of publick policy naturally beget; the uleful intermixture of opinions, flowing from conftant intercourfe and difcuffion; thefe, and innumerable combinations of fimilar nature, concur to create, union of views, and union of exertion, to a common good. lations of different parts of the fame const

In fuch a confolidation of interests, the prosperity and power of every part, form the prosperity and power, and contribute to the stability of the whole. Confequently, in the United legislature, engaged in advancing the wealth and greatness, not of a feparate state, but of one undivided and infeparable state, every encouragement that an enlightened zeal for national interest could give, would be extended to every beneficial exertion of every part of the perfectly United Empire. The United parliament would be composed, not of a narrow aristocracy attended by a tribe of devoted and uninformed dependents, but of the numerous great interests of the United kingdoms, aided by the various and extensive information of every profeffion, art, and occupation, of a most active, prosperous and enlightened nation. Unembarraffed by the contending claims of diffinct and rival states, fuch a legiflature, therefore, would be at once actuated by motive and furnished with ability, to call forth every latent power, and to cherish every rising effort, in the promotion of particular, and confequently of general, industry and prosperity. One part of a great state, from produce, fituation, or habit, is often capable of cultivating a valuable art, which is, both phyfically and morally, beyond reach of another. This fact in an extended territory takes place to manifold effect; and by being skilfully improved, tends to multiply the riches and refources of a country. Such advantages flow, in a confiderable degree, even from intercourse with foreign states; but, in far greater proportion, and to happier effect, in the various and multiplied relations of different parts of the fame country, whereby the peculiar industry, and products, and wants, of vari-ORS

ons diffricts, contribute reciprocally to the profperity of each, and, in entire effect, to the enlarged profperity of the whole state. Hence, various and extensive interchange of benefits neceffarily begets corresponding intercourse; real interest becomes better understood; prejudices fubmit to experience; and amity and fuccefs, going hand in hand, mutually promote each other. And hence may be inferred, the futility of all those invidious statements and calculations, which are manufactured by party difputants, for the purpose of shewing the superiour advantage of either kingdom in its intercourfe with the other. These are not necessary to prove that the feparation of Ireland would ultimately ruin Great Britain, or that Ireland could not exift unconnected with Great Britain. All the garbling, mifnaming, and fophiftry, with which fome of them have been introduced and difplayed might eafily have been fpared.\* Thefe Islands, it appears clearly enough without all this machinery, are formed by nature, by relation, by habit, by common hope and fear, to coalefce and to become perfectly one, in political effence, form, and energy.

But it feems, the woollen, cotton, iron, and pottery manufacturies, are those in which British capital is chiefly employed, those for which Great Britain is peculiarly fitted, and in which her people eminently excel; therefore Ireland in all the enriching arts of industry, is to degenerate after Union, British capital will no longer contribute to support her trade, and

• See shamefully sophistical statements detected in observations on that part of the Speaker's speech which relates to trade, from page 16 to page 29.

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British settlers will be more deterred than ever from making, or taking part in, eftablishments among us. That Great Britain is unrivalled in those manufactures is neither to be denied nor regretted; they contribute confiderably to her riches, and to that might which she is now putting forth in a common defence. But even in these arts of industry we have a share; and fo far as may be confiftent with the application of our capital, and with our attention to those objects for which we are best fitted, and in which we have eminently profpered, we may juftly encourage the hope of taking, in progression, a larger share. That this country is capable of cultivating the woollen manufacture to confiderable extent is undoubted, from the very inftance, which the oppofers of Union adduce, of the profperous state of that manufacture in Ireland at a very early period; and from the fact that, for a good while paft, and at this moment a respectable trade has been and is carried on in the coarfer branches of woollen goods. It may be true that in 1698, Ireland exported woollens to the amount of above 100,000l. and in 1798, to the amount only of 12,000l. and yet in the latter period more woollen goods may have been manufactured in Ireland than in the former period; for, the prodigious increase of her people, and of their ability to purchase cloathing, within the last century, has been fuch as to annihilate any inference which can be drawn from this difference of export. A fimilar observation is applicable to the flatement that, about ten years ago Britain exported in woollen manufacture to the whole world 4,368,9361. in value, and in the last year, 6,836,6031. and that out of the former there went to Ireland 353,7811. and out of the latter

latter 580,7231. fo that in ten years the increase of export to Ireland was more than in an equal proportion to the increase of export to the rest of the world\*. It follows not hence, that a lefs quantity of woollen goods was manufactured in the year 1798 than in the year 1788, either in Ireland or in the reft of the world; but it may follow, as the fact is, that in the progrefs of nations, Ireland, as well as the reft of the world, but in greater proportion than in many parts of it, has, within the last ten years, increafed in riches, and particularly in the numbers of those descriptions of people, who have acquired the means of purchafing the finer woollens which Britain fupplies. In the coarfer woollens manufactured at home, we fee the great body of our numerous population cloathed; and this is abundant proof, that whenever circumstances shall make it our interest, to extend or vary this branch of industry, we have it fully in our power. But it is acknowledged that Ireland works up all the wool it has, and it is added that there is little reafon to expect that the quantity will be enlarged, as the increase of the linen manufacture and of agriculture gives a greater profit in land than sheep afford+. Is it not obvious therefore that Ireland is now in possession of other means of prosperity, which it would be folly to facrifice to the premature and forced cultivation of certain branches of manufacture, which other parts of the fame empire, (an empire every loyal man wishes to be one in interest) happen to cultivate with peculiar skill and to prosperous effect ?

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\* Speaker's Speech, 72.
† Speaker's Speech, 72.

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In the cotton manufacture alfo, particularly in the coarfer branches of it, which do not require fuperiour fkill, and which are beft fitted for common confumption, confiderable advances have been made. The cotton manufacture eftablished and conducted with great spirit and on great capital by Messers. Orr, (natives of Great Britain) affords a most respectable inflance indeed of what may be done in this country, when the advanced state of Ireland shall give an equally cheap raw material as Britain procures, and shall afford from more effential occupations a superfluity of capital.

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In the manufacture of Iron for the more general and useful purposes of life, some spirited efforts have been crowned with fuccefs. Not to mention others, Mr. Blair's extensive works on the River Liffey near Dublin, furnish a striking example of what may be effected. Even in what is called the pottery manufacture, this country has proved itself not incapable :and that it possesses all the requisite natural advantages in a fuperiour degree, has been fully fhewn\*. And till now it has not been denied, that capital, enterprife, and skill, are only wanting to raise Ireland by degrees, to the highest state of prosperity in which cultivated arts can place a nation. No doubt, until long establishment has given capital and skill, it may be neceffary to encourage those who have engaged in manufactures in which Great Britain has long excelled,

\* See Obfervations on that part of the Speaker's Speech, which relates to Trade.—See alfo Mr. Wedgwood's Evidence before the House of Commons in England, in May, 1785.

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by fixing upon fuch articles, duties which may preferve to our own rifing fabricks the home confumption, which home confumption in a populous country is always fufficient, in a reafonable length of time, to eftablish whatever employment the circumstances of a people fit them to purfue. Such encouragement makes part of the plan of Union laid before his Majesty. Whatever capital has been embarked, therefore, and whatever industry exerted, under existing laws, in any infant undertakings, have compleat effect fecured, fo far as may be confiftent with the collective good of the country. Under fuch encouragement for a confiderable time, (and in justice and good policy, ought to be for a for a confiderable time) the capabilities of fuccefs in various purfuits will have taken root, while those in which we could but ftruggle by the aid of a tax upon the confumption of our people, will gradually yield to others in which capital may be more beneficially employed.

In one branch of manufacture we are confeffedly unrivalled; and the increasing demand from other countries, particularly from the great continent of America multiplying with people, opens to industry and capital a field for enterprise of indefinite extent. In agriculture, notwithstanding the increased produce of corn, at the expence and under the operation of bounties, this country is in an incalculable proportion inferiour to Great Britain\*; and yet, its very superiour foil, and 12 numerous

\* The contrary is indeed most strangely infinuated in the Speaker's Speech, page 106, where it is faid, that Ireland supplies largely that kingdom whose prosperity we are defired to imitate, and who cannot maintain itself. It is surely an extraordinary inference that, because a country numerous people, render it peculiarly capable of furpaffing almost every other country, in the bleffings to be derived from this prime fource of national wealth and happinefs. Look to Great Britain, and obferve the quantity of capital employed in agriculture, the knowledge and fpirit with which it is carried on, and the fcene of industry, plenty, and comfort which it exhibits ; while in Ireland, starved for want of capital, and chiefly conducted by an ignorant and torpid clafs of men, this fine country has hitherto but conjectured what it is capable of, and inftead of prefenting a race of flourishing occupiers of the land, the happiest and most useful members of the community, has too generally exposed a wretched aspect of poverty and failure. To put this country in the fame state of agriculture as that at which Great Britain has arrived, would coft, according to Mr. Arthur Young's calculation, little lefs than one hundred millions sterling.

Now, whence can we expect an acceffion of capital, knowledge, industry, and enterprife, but from that fupereminently flourishing kingdom, with which we are partially connected, and with which a perfect Union

a country occasionally imports corn, therefore it cannot maintain itfelf; for, if the fame country happens to export in a greater proportion than it imports corn, it follows that it can more than maintain itfelf. Now, in the last edition of *Adam Smith's Wealth of Nations*, the enlightened and accurate author states, that Great Britain imports only a quantity of grain equal to about the five hundred and feventieth part of its home confumption, while it exports a quantity equal to about the thirtieth part of what it confumes; that is, it exports more than eighteen times as much as it imports. And yet it feems Great Britain cannot maintain itfelf! A conclusion, if it were true, unhappy for Ireland as well as for Great Britain.

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must give to all ranks of its people, confidence, and, by progressive confequences, all the cordiality of copatriotism?

Already confiderable fums have from time to time been lent to this country by Great Britain upon landed fecurity; and it is notorious that a very confiderable part of the trade of Ireland is carried on by aid of Britifh capital. Whatever we can produce which, in any part of the immenfely extended correspondence of Great Britain, can fupply demand, is taken with avidity from Ireland, paid for in advance, and transported to the ultimate ports of deftination, to be widely diffused under encouragement of the indulgent credit given by British wealth. Of the prodigious quantity of our staple manufacture, the linen, fent yearly to Great Britain, above two thirds of the value are paid in advance by the merchants to whom it is configned; and fome British capital has even been vested in establishments of that manufacture in Ireland. In fact, fo connected and interwoven is the profperity of this country with the profperity of Great Britain, that almost exactly in the proportion that British commerce has extended, the demands for what Ireland can fupply have increafed, and the affiftance of British capital to call forth that fupply has been extended. So fenfible of thefe truths are many of the northern linen manufacturers, and many leading commercial men in Cork and other convenient fea ports, that no efforts of party violence or affected patriotifm, have been able to prevent them from feeing and acknowledging, the acceffion of benefit to be derived, from more intimate connexion with Great Britain.

In that highly improved country, every active purfuit has been carried to fuch extent, that enormous capital and animated enterprize feek new fields of action. Before the political convulsion of France, establishments in that country were meditated, and fome actually commenced by enterprifing Englishmen. Even in this tremendous war, fo has the course of events concurred with the ability and fpirit of Britain, that her wealth and her enriching fources have increased beyond all former experience or hope. Confider then the circumftances of Ireland. Our climate as good and our foil fuperiour; the means of fubfistence more eafily raifed than in almost any other country; a hardy and numerous people capable of furnishing, at moderate rate, a prodigious quantity of useful labour, to all the arts of life; and a coaft fuperabundantly fupplied with commodious havens for all the purposes of ready export and import. Think alfo of the fituation of Great Britain. The national principal flock fwelled to enormous amount, by the acceffion of emigrated property, and by the profits of enlarged commerce; the fum of wealth employed in war returning, on the establishment of peace, into the bofom of an already incalculable capital; and her people active and experienced in every industrious and enriching occupation, acute to difcern where and how advantages are to be purfued, and bent upon enterprise beyond all other nations. Thus circumstanced these kingdoms become perfectly united, whereby all feparate interest is annihilated, distinct nationability is loft in the entirenefs of the one confolidated state, the fame fupreme authority flowing from the whole prefides over and regulates the whole of both countries, and the fame laws equally controul, encourage, and

and fecure, all the inhabitants of the united kingdome What muft naturally follow? No longer confidered as a diffinct or hoffile country, but as a diffrict of their own country, and bleffed with fuperiour advantages, enterprifing Englishmen, not yet fixed in permanent eftablishments, with a superfluity of capital open to their use, must occasionally gratify the spirit of adventure in a comparatively new and unoccupied field. Frequent fuccefs cannot but operate to encourage new undertakings; and our various advantages, whatever they are, must confequently become better understood and more fuccefsfully purfued, whether in agriculture, in long established manufacture, or in rising or in new undertakings. It is ftrange to fay, that all this muft fail becaufe we have not the cheap fuel with which Great Britain, raifing it within herfelf, is furnished; and at the fame moment to inform us, that if urged to it we can raise abundance in our own country. No doubt we can, and it will naturally make a ufeful part of our progrefs, to raife that valuable article in abundance, and to fupply it at cheap price to all the arts in which it is employed. In the meantime, the difference of the price of fuel makes fo fmall a part of the coft of most manufactures, compared with that of many other materials employed, but particularly with the cost of labour, and is fo fully compenfated by the prefent duties, which are to remain for a confiderable though limited time, and afterwards to be continued or gradually diminished as publick good may require, that no real difcouragement takes place or can rationally operate.\* The circuitous means by which fo

\* It is material to observe, that the flourishing state of manufactares, depends not so much upon the rate of profit as upon the extension fo many of the raw materials are obtained by this country, enhanced in price by additional profit, freight, infurance, and other expences, contributes more perhaps than any other circumstance, to retard those manufactures in which we have not eminently excelled; and the low state of industry among our people, which prevents the extension of home confumption adds to the difcouragement. The fmallnefs of capital employed in foreign trade and in agriculture is the caufe of both thefe of deficiencies. Let men posseffed of property, or capable obtaining the enlarged use of it, in the fister kingdom, and ardent for active employment, see this happily circumftanced country, no longer governed through the medium of an interested and doubtful oligarchy, no longer liable to be regulated by laws diffinct from their own, no longer influenced by feparate or incompatible interefts, and no longer, by the very nature of a diffinct state, and in the daily proceedings of its feparate legiflature, cherishing and bringing into a ction invidious and alienating principles, but in every particular of interest government and regulation the fame; then, apprehenfion and difcouragement removed, all our natural advan-

tenfion of fale, which extension of fale is beft promoted by fkill and capital. A manufacture making only ten per cent. on the capital employed may be far more flourishing than one making fifteen per cent. on account of the far greater quantity of bufiness done by the former than the latter. In feveral manufactures in Ireland, at this moment, the rate of profit is greater than in those of the fame kind in Great Britain ; but the greater capital employed, and the greater extent of fale, make those in Great Britain generally more flourishing and productive. Under the encouragement of duties, fixed for a limited but confiderable time, and afterwards to be gradually diminished, Ireland will have full opportunity, to improve her skill, increase her capital, and extend her fale, fo as with a less rate of profit, to fourish more eminently in all the arts, for the enlarged cultivation of which nature may have endowed her.

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tages are left at liberty to operate, with full force of motive, upon every active energy to be found in any part of the united whole. We may therefore confidently expect that the skill in every branch of agriculture, now arrived at fuch a height in Great Britain, and still cultivated with a degree of ardour pregnant with future bleffings, will, with the affiftance of overflowing capital, reach the rich and extensive tracts in Ireland, which may be obtained upon terms far inferiour to those on which the naturally inferiour lands of Britain are farmed; and that the commodious ports of our finely indented coaft, will from time to time invite many to make eftablishments or take part in establishments, for the purpose of fupplying foreign nations with our productions, and of importing the various articles ufeful at home or fit to be eafily distributed to other countries.

Should fuch inftances be at firft but few, fhould they multiply but by flow degrees, yet fill the effects would be happy. Men of condition and property in this country would occafionally imitate the example, and in their own exertions, or in directing the attention of their fons to ufeful employment, would promote individual and collective intereft. Hence, motives to induftry would be multiplied; hence, fkill and enterprife would follow; hence, our people would be more generally employed and confequently ameliorated; and hence, in the enjoyment of the fruits of induftry, a tafte for the comforts of civilized life would be created, and every active purfuit invigorated.

To a foreign state the superflux of capital is not easily trusted; in a foreign state the apprehensive stranger is not

not confident of protection : therefore the advantages of a foreign state are neither fought nor cultivated. But in the fame state, where security of property and protection of the individual are maintained and guarded by the fame univerfally pervading authority, the fubject is confident in every part of the common territory, and confequently the numbers are greatly increased of those who, stimulated by the defire of acquisition, fearch for the means of improving their fortunes, and in the fearch, multiply the probabilities of difcovering the natural, and improving the cultivated fources, of individual gain and national profperity. Ireland has been in material, refpects as a foreign state. The supreme, authority which regulates all its important concerns is different; the debates in the legislature are constantly grounded on an opposition of interests; and jealousy and rivalry maintain and extend an unfortunate religious and national antipathy. But the two kingdoms, on the plan of Union, are no longer to be foreign in any respect; the opposition of interests can only be that of the united state and of foreign or hoftile nations; jealoufy and rivalry being removed, and the one fuperiour legislature directing its attention to the healing of differences, Union of fentiment and affection will confequently by degrees follow Union of politial conftitution. Hence with confidence we infer, that eafy and free communication among all the fubjects of the common state, and more enlarged and various interchange of benefits, will greatly increase the prosperity and happiness of the whole.

The plan of the œconomifts of France for establishing a free, unburthened and uncontrouled intercourse of nations in the interchange of their peculiar benefits, and and mutual fupply of their peculiar wants, will then (fo far as regards these islands) be no longer visionary.

The very circumstance of being divided by a narrow fea, instead of furnishing a reason for supposing that Providence intended they should ever remain separate ftates, points out the fuperiour utility of their political Union. It enlarges the extent of common coafts; it tends to increase their common commerce, and to augment their common wealth; it contributes to multiply that bold and hardy race of men, upon whofe skill, activity, and gallantry, depend the fafety, dignity, and prosperity, of this maritime empire, formed to be the great defence of human rights; it affifts to fpread wider our shipping through the world, to extend our influence, and to add to our refources; and, in varying the peculiarities of human character, which various fituation occafions, brings more varied occupation and purfuit to operate, to the great common and valuable purpofe, the publick good.

Neither need Great Britain be at all apprehensive of any lofs to her by the gain of united Ireland. The world is fufficiently wide for both. Besides, it has long been discovered, that industrious nations thrive not by the poverty and loss of their neighbours, but by their wealth and prosperity; for so has nature diversified this earth and its inhabitants, that the possession as well as wants of different countries contribute to common benefit. Were Great Britain and Ireland, acting upon the principle of distinct and therefore frequently inconfistent interes, to counteract each other by hostile commercial laws, they might easily drive to foreign coun-

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tries, the advantages which each is peculiarly fitted to purfue; whereas, by compleat confolidation, by acting under the fame regulations, more various arts may be preferved and cultivated in the common territory, more various claffes of ufeful fubjects may be employed, and the more effectually and happily may the purfuits and productions of each country, and of every diffrict of each country, be extended to their full capability.

In fuch a fcene of things, it is not improbable indeed, that the comparative confequence and power of the ariftocracy of Ireland might become fomewhat abated. They would no longer rule this country in the form of a finall faction, commanding the greater and diffributing the leffer favours of the state; but, mingled with the other great interefts of the empire, would learn to understand and to respect the nature of a useful gradation of ranks: and, instead of forming an anomalous and distracting imperium in imperio, would fill their proper and important place in the fcale of government. Hitherto a destructive chasm in fociety has long subfist--ed between the higher and lower orders of the community; in confequence of which, fympathy and intercourfe having been excluded, the prejudices and bad fentiments, which the natural fituation of each fosters in minds not corrected by neceffity or difcipline, have had full fcope to operate, and have not only prevented mutual cordiality and usefulness, but have promoted fraud and lawlefsnefs on the one fide, and infolvence and oppreffion on the other. But, in a ftate of fociety growing daily more fimilar to that of Great Britain, in which every order takes its just situation in the great fystem of fubordination, and in which rank approaches and blends into

into rank, mutually fupporting and fupported, felf intereft, neceffity, opinion, every powerful principle, bind together the community, form a chain of good offices, and at once fecure the tranquillity and improve the character of the nation. We should then hear not long of an overbearing ariftocracy or gentry, too many of whom (certainly not all, for we have happy exceptions) have taken little interest in the condition or fate of their inferiours and dependents; but, in the progreffive improvement of fociety, we should fee an aristocracy, the chief in example as the chief in rank, as eminently the flewards as the favourites of Providence, who, confidering their own interests as interwoven with the interests of the loweft in the community, would regard with fcrupulous observance the fair claims between man and man, would fubdue inveterate prejudice by manly intercourfe, and, in a career of enlightened beneficence, enlarge the general happiness ;- characters, allied to those whom after ages venerate,

## Quique sui memores alios fecere merendo.

The complete confolidation of these kingdoms, however, chiefly impresses the mind of every friend to Great Britain and Ireland, in its powerful tendency to give to the British Empire strength and stability; in which is necessfarily involved the security of our liberties, our laws, and our religion.

In any other cafe than the prefent, in which prejudice, pride, and party fpirit take fuch a lead, one should fuppofe, that the mere statement of the fituation of these kingdoms, would fatisfy every man who has has at all confidered human affairs, that the nature of our connexion tends to difunion and weaknefs, and that in compleat Union only, can rational hope be found of permanent ftability.

It is not pretended that the beft concerted Union, though it might immediately add force to the exertions of the Empire, and imprefs enemies and traitors with awe, would operate as by magical power, and inftantly compose the violence, eradicate the fecretly working mischief, and change the character of this country. No—We are well aware that we must now brave the fury of the ftorm : and, under the auspicious lead of Great Britain, we hope and look for, a favourable iffue to the contest, in which we are engaged with jacobin France and the jacobins of Ireland. But the fiery trial through which we are passing, may well make us dread, and prepare against, the confequences of fuch a future day.

The return of peace will remove the imminent danger which unites the loyal and makes them vigilant. It will also remove the extraordinary reftraints which neceffity has imposed, but which, however neceffary in the prefent conflict for existence, make part of the evils of a war imposed upon us, and would be incompatible with established peace, from which we hope for the advancement of national prosperity and power, in all the freedom of exertion congenial to our happy conflicution. But we cannot expect that, notwithstanding peace, reftles and ambitious France would cease to forward her schemes against the British power; neither are we to expect that, in a period of peace, the difaffected at homehome would not bufily employ themfelves, in preparing, under fpecious pretexts, those various political measures, which operate by fure though perhaps moderate gradations, to the fubversion of established government.

In the meantime, the prejudices and jealoufies that fubfift between thefe kingdoms, the prodigious fpread of democratick principles in this country, the diffinctnefs of the two fupreme authorities, the growth of the national fpirit of independence, and the increafe of popular influence, prefent to the intriguing fpirit of France, moft prolifick fources of diforder : and, fhould new conflicts with the fame depraved and deftroying power hereafter become neceffary, it appears morally certain that, in fome of them, diftraction of counfel and difunion of operation, would fupply what might be wanting to realize the fchemes of the enemy.

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Now, on reviewing the evils produced by the nature of our connexion, which in former times diffracted and afflicted this country, and on confidering the dangers which, under all the circumftances of our fituation, are connected with and muft neceffarily flow from feparate and independent legiflatures, what profpect of permanent ftability remains but in a legiflative Union, which fhall confolidate our interefts, authorities and powers ? If the wealth, power, and loyalty of the Empire be divided, a facility is prefented of being wrought upon by vicious influence, or awed by the menaces of force : but a united legiflature would give to the incorporated kingdoms a grand and refiftlefs phalanx, of the rank, property, abilities, and fidelity of both countries; no part of which could any longer be employed in fetting in opposition the interests and prejudices of their respective distinct states; but, undivided in national fentiment and national objects, must, in its effential nature, supply powerful refistance to whatever dangerous influence might prevail in any part of either country. In the prefent convulfed ftate of the political world, diffraction of views or of action muft prove more fatal to a state in which they take place, than in any former time : but, in a united legislature, we should derive fecurity, from Union of mind and Union of operation, in the purfuit of every national object, whether of peace or of war. In peace, the dangerous movements of furrounding nations would be attended to with the united vigilance of all the great and loyal interests of the Empire, and counteracted, in promptitude of preparation, by the one directing fpirit and authority of the whole flate : And if actual war become neceffary, we should dread no difunion of decifion in the two diffinct, powerful, and independent authorities, but, in the immediate exercise of one legiflative will, regulating the refources, and ultimately directing the power of the Empire, we should find the furest confidence of defeating the defigns of our from femarate and independent logifint enemies.

The United States of America were fo fenfible of the danger likely to flow from diffraction of counfel in diffinct and co-equal legiflatures, in matters of national concern, that, when in the year 1787, they changed their confederation into more intimate Union, powers were given to the Congress, that is, to an imperial and common legifiature, to the following effect,—" To " lay

" lay and collect taxes, duties, imposts, and exci-" fes, to pay the debts and provide for the com-« mon defence and general welfare of the United " States-to borrow money on the credit of the Unit-" ed States-to raife and fupport armies-to provide " and maintain a navy-to make\_rules for the govern-" ment and regulation of the land and naval forcesto provide for calling forth the militia, to execute " the laws of the Union, suppress infurrections, and re-" pel invafions-to provide for organizing, arming and " difciplining the militia-to make all laws which shall " be neceffary and proper for carrying into execution " the foregoing powers." Here are the most important of legislative powers, which the United States have judged it neceffary to commit to a common legiflature, but which are respectively and distinctly vested in, and refpectively and diffinctly exercifed by, the feparate legiflatures of Great Britain and Ireland : and yet, the United States are divided by an ocean of three thoufand miles extent, from all the flates that can materially affect them; and, the number, complication, and importance, of their political relations, as well as the magnitude of their exertions, are of no confideration, compared with those of the British Empire. From fo early an opinion of the neceffity of clofer Union, and from the inftances we lately witneffed of particular states, in a time of danger, entering into refolutions repugnant to the determinations of Congress, the ftrong probability follows that, when the United States become more powerful, when the effects of national conduct become more numerous and important, and when, in the progress of fociety among them, men of leifure and active fpirit, form parties, and create political difcord, the good fense of that people will lead them to incorporate L

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incorporate in ftill clofer Union, in order the more effectually to fecure the commonwealth, against the destructive confequences of internal convulsion and foreign violence. But, in our greater and more important fituation, all the confiderations that have induced or can induce the United States, to confolidate their powers, weigh with ten-fold force, and feem to point to Union, as the great fortrefs, which nature and reason have provided, for the permanent fecurity of these islands.

In a united legiflature alfo, where local prejudices or influence could not prevail, whatever grievances might occafionally claim confideration, would meet with most equitable difcussion and most fecure redress; while complaints or claims, generated by party spirit or party defigns, whether political or religious, would meet with that determined resistance, which must naturally inspire the collective representation of nearly all the loyalty to the Constitution, and all the attachment to the Protestant cause, to be found in the united kingdom of Great Britain and Ireland.

In this point of view, the fituation and claims of the Roman catholicks are neceffarily prefented to the mind.

The whole train of events in the hiftory of Ireland, joined to our own experience, perfectly affure us, that the great body of that fect cannot be entrusted with political power, in our prefent diffinct state, confistently with the fecurity of our religion, and by confequence, of our civil establishment. Most of the relaxations and concessions

concessions that have been made in their favour, feem to have been dictated by a benign fpirit and an enlightened policy; but the elective franchife, which neceffarily confers fo large a portion of political power, cannot but be confidered as a most dangerous grant, to an immense body, the greater part of which, unhappily, are inimical to our religion and our connexion with Great Britain. Their growing importance, their active zeal, and their fpirit of combination, directed in a steady and fystematick course of action, to the objects they have conftantly held in view, must, by the aid of this political engine, unless frustrated by an accession of resistance, procure to them, in process of time, fuch pervading influence through the nation, as neceffarily to enfure powerful influence in the legiflature, and the final accomplishment of their purposes. But whether, under all circumstances, the step at the time it was made, was justifiable or not, yet, in having made it, we may be faid to have passed the Rubicon; and we cannot recede, without exposing the country to fuch critical danger, and devoting it to fuch actual calamity, as revolt every liberal mind.

In whatever light therefore, this important body of people are confidered, the government of the country muft be embaraffed, and the publick fafety endangered. But in a united legiflature, all embarraffment and danger are done away, in a matter of fuch effential influence on our peace and fafety. We fhould then become incorporated with a people more powerful and numerous than ourfelves, almost entirely protestant, attached to their religion, and anxious for its prefervation; the legiflature emanating from that country must L 2 always always remain protestant, and subject to protestant influence; no confequences therefore could follow dangerous to the established religion of Ireland, whether the comparative influence of Roman catholicks in this country remains as it is, or should in progress of time extend its power.

It is equally abfurd as dangerous to act upon the inconfistent principle, of maintaining our constitution, exclusively of the fecurity of our established religion. What do we mean by our conflictution? We mean that fystem of regulations, rights, and privileges, which, weak and imperfect at infancy, has grown with the growth, ftrengthened with the ftrength, and become grand and compleat with the improvement, of Great With the reformation, the human mind in Britain. Britain greatly advanced; and the beauty, order, and fixed principles, of civil fociety, became daily more intimately blended with the protestant fystem of religion. The genius, the manners, the cuftoms, and the laws of this protestant Empire, have flowed, and still flow, from this mingled fource; and to feparate or weaken the aufpicious Union of religion and law, would be to fubvert our conftitution, shake our stability, and endanger our existence. But, whatever hope we may have entertained, whatever efforts of liberality we may have made, it is now out of controverfy, that the ultimate defign of the great majority of Roman catholicks in this country, infligated by too many of their inferiour clergy, has been, by the aid of civil privilege, and under foreign aufpices, to overturn our religious establishment, and to acquire, at the expence of whatever convulsion, the triumphant ascendent to their

their own. At the fame time, we are fully convinced, that the extension of civil privilege tends to enlarge the publick mind, and to give motives to all those useful energies, which make the power and prosperity of a nation.

The Roman catholick accordingly, enjoys all the religious toleration that under a proteftant conflictution can be conceived; he is furnifhed in his perfectly equal dominion over his property, with every motive to useful exertion that can infpire the protestant. And nothing remains withheld but the capacity of gratifying an ambition, perhaps not a wife one, of possessing place, and rule, and authority in the ftate.

In order therefore, to preferve toleration of religion with eftablishment of religion, civil privilege with civil fecurity, we feek to strengthen and to render inviolable, the comparatively weak state of the protestant cause in this country, by an incorporation of protestant power, and authority, with that great country, the nature and character of whose people through all their ranks is protestant, and whose laws and liberties are so cemented with their religion, that they must cease to be anation, before their religious establishment be overthrown.

Then would all hope be cut up by the roots, of fapping the foundations of our religious eftablishment, and of perverting our confliction, in order to give to this country a Roman catholick establishment; and in the destruction of that hope, the Roman catholick would attend to, cherish, and improve, the substantial blefsings he actually posses; in confequence of which, both publick and private enemies of our constitutional happiness happinels must lole motive and encouragement; and we should prefent to the world, a powerful, free, and happy, protestant kingdom and empire, in which, about one fixth of the people of a different and even repugnant religon, would be feen to enjoy fuch bleffings under a mild and benignant fway, that abfurdity and bigotry would most probably, from day to day, yield to the light of reason, and take part with establishment, constitution, and loyalty.

And in truth, even at the prefent moment, we rejoice in knowing that fociety is qualified and bleffed with many, very many liberal, enlightened, and benignant Roman catholicks: and we earneftly hope that their numbers may increase, as well as their influence over a multitude, whole excelles they lament, and whom they pity as the infatuated inftruments of vicious conspirators. Of fuch Roman catholicks we entertain no dread; we confider them not only as our fellow fubjects, but as our friends and fellow christians. We are aware that they regard the British constitution as a fystem which has grown out of experience, which has been improved by wifdom operating upon experience, and which has proved in practice, at least among the people who have fully enjoyed it, the best calculated to preferve to the eccentrick nature of man, focial order, liberty, and happinefs. We know that fellow christians of this description, recognising religion as a Divine gift to man, to make him good and happy, could be very little inclined indeed, to aid the overthrow of a religious establishment, which, though not exactly agreeable to their opinions, yet obvioufly contributes, in a confiderable degree, to preferve among all

all rank, the facred obligations of morality; and the deftruction of which would be ultimately followed, (if we can judge from what has actually taken place in other countries) by the most dreadful monster that ever devoured a people's bleffings,—cold, unfeeling, malignant irreligion.

If then, in the event of a Union, it should be deemed expedient (as feems now probable, indeed almost morally certain) to take into confideration, at a fit-feafon, in the united legislature, the utility of doing away all that remains of invidious distinction, between the Protestant and the Roman Catholick of Ireland, we may expect the most benign effects. The privilege of fitting in the legislature of these realms, would, by the very nature of man, enfure to us, in the leading families of the Roman Catholick body, new and invigorated motives, to the cultivation of every valuable quality that makes the loyal and useful fubject : the constant intercourfe of refpectable Roman Catholicks with their coreprefentatives from Ireland, and with the members at large of the first affembly that ever graced the world, must gradually destroy every unworthy prejudice; and confequently, they would return to their conftituents with fuch difpositions and views, as could not fail to diffuse through the whole body, the happiest influence. All fubject and all occasion for jealousy and offence being for ever removed, we might confidently hope, that under the impartial conduct of the common legislature, the inhabitants of this country would, ere long, ceafe to embarrafs and weaken, by difcord and difunion, the exertions of the empire, but that, in a courfe of cordiality and prosperity, they would grow in attachment to the common

common caufe, and powerfully contribute to the common fecurity.

In legislative Union alfo, it is material to add, the abounding demagogues of this country, lofe every hope of creating an influence which should overawe the legif-Their invidious pretexts refpecting a depreffed lature. religion of the great majority of the state, a separate intereft, and national independence, could no longer find diftinet fubject for operation : they would not then employ the parties in a diffinct parliament as engines to promote their covered schemes; but if they should continue their malignant efforts to distract fociety, they must stand forth in their proper character, and in their native deformity, in defiance of the united legislature, and of the united and prompt force of the whole and every part, of confolidated Britain and Ireland. Political adventure, at one time acting under the form of a bravoe for the ruling powers, and at another under that of the high minded patriots, but, in every shape, the bane of tranquillity and usefulness, then deprived of motive, must relinquish its unprincipled and factious pursuit; and we should fee in the paths of business, literature, and fcience, in the purfuit of objects useful to their country and to themfelves, those vain, restless, or ardent characters, who, without originally vicious defigns, have been too long carrying into effect, the views of a jacobin confpiracy.

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If improvements in our confliction, or regulations in relief or encouragement of the fubject, fhould be found neceffary, the united legiflature, composed of the loyalty, zeal, wisdom, and firmness, of both countries, unaffected

unaffected by any dangerous influence, would naturally, and in the course of occurring circumftances and events, as the British legislature has long done, adopt fuch wholefome measures, as might best ferve the well weighed interest and happiness of the united kingdoms.

And in fine, in the one legislature of the undivided and infeparable state, every motive of patriotifin and honourable pride, would have full, fafe, and ufeful fcope of action; and, in all those enlightened exertions, of which the admired example of Britain gives a fure promife, to multiply and expand the refources, and to enlarge the profperity and power of the empire, the hearts of the loyal in both countries, would be animated and fupported, under every effort for private or publick benefit, by the confident hope of permanent fecurity.

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The circumftances which led to the Union of Scotland, and the effects which have flowed from it, fully corroborate every reafon offered for a Union of Ireland. Scotland had fubfifted long as a feparate and independent state, engaged in all the rivalry and conflict with England incident to their contiguous fituation. The two nations had harraffed and diffracted each other for ages, to the detriment of both, but particularly of Scotland, which, except in the gallantry of her turbulent nobility, and the bravery of her poor and fcattered people, exhibited no marks of national profperity. The calamities refulting from their fituation, had been often lamented by the wifer men of rank and authority in both kingdoms, and plans had been frequently concerted by which they might become united. Thefe all failed; but at length, the accidental Union of the two M

crowns in the fame perfon, feemed to promife a Union of laws, privileges, and interefts, which should destroy all former animofity, and eftablish the tranquillity and domestick happiness of the whole island for ever. To effect fo excellent a purpofe, an incorporated Union was earneftly fought, and in the parliament of England even proposed, in the reign of James the first; but national prejudices frustrated the conciliating and wholefome plan. The two kingdoms therefore, until then perfectly feparate and independent, were to travel on together, connected fimply by the identity of perfon in whom the crowns were vefted. That compleat independence should be preferved in a connexion of this nature, was impoffible; and accordingly Mr. Hume fays, it might eafily have been forefeen, that the independence of Scotland would be loft, and that, if both flates perfevered in maintaining feparate laws and parliaments, the weaker must fensibly fuffer fubjection. The confequences were exactly fuch as might have been forefeen. The interests of the two countries being distinct, and antient prejudice continuing to operate, the influence of the fuperiour country was employed in depreffing a dangerous rival rather than in elevating an infeparable friend; and except on occasions when England was involved in difficulties and difasters, we find that the influence of the fuperiour country prevailed. In a ftate of political Union fo flight and defective, England was naturally led to watch with a jealous eye, and to guard against an increase of power in Scotland, which might be employed in fchemes, dangerous to the conftitution of the more profperous kingdom. The part which the Scotch had acted during the civil war in England, furnished an instructive proof, of the effects to be dreaded from

from the interference of Scotland in times of publick commotion; and accordingly, it is to be remarked, that after the reftoration, means were used to reftrain the trade, to prevent the refources, and to deprefs the power of Scotiand. This fystem continued during the reign of Charles the fecond and of James the fecond. In the reign of William, however, advances were made in the Scotch parliament, by political leaders fupported by powerful parties, which not only aimed at and afferted the compleat independence of Scotland, but tended to endanger and even totally deftroy the connexion with England. For, when the convention of eftates in Scotland conferred the crown of that kingdom upon William, he received it attended with conditions, which tended to strengthen their authority, and to weaken confiderably that of the crown. These were taken full advantage of, as well as the peculiar disposition and fituation of the king, who, having accomplished a revolution in the caufe of liberty, and being furrounded with danger from the partifans of the abdicated monarch, was not prepared to refift the plaufible but dangerous claims of national enthusiafm and party spirit. Some of these demands were at first fo palpably dangerous (among others, that of the right in parliament to appoint the judges) that they were evaded for a time. But new difficulties arose, dangers accumulated, and it was found that a confiderable degree of conceffion was neceffary to enfure the peace and stability of government in Scotland. Among other conceffions, the king's fupremacy in matters of religion was furrendered, whereby the Prefbyterians became established in the fullness of their claims; and the institution of the lords of articles was completely abolished. These concessions composed M 2

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the nation for a fhort time, but foon opened new fources of diforder. The Prefbyterians inflamed by the recollection of their fufferings and by the furious zeal of their intolerant teachers, now became in their turn perfecutors of all who adhered to Epifcopacy. These latter, though by no means fo numerous, yet being composed of confiderably more of the nobility and higher gentry, and of the whole of the old tory party, were nearly as powerful; but the former having accomplished the revolution in Scotland and conferred the crown on William, gained an afcendency which they were little fitted to use with moderation; and confequently the nation became torn by all the violence of party. The preparations of France in favour of James, and the machinations of his numerous partifans, rendered the authority of William precarious; and finding it impoffible to gain both parties, he was forced to yield too far to the prejudices of the ruling party, who, peevifh, headftrong, felf-fufficient, and always ready to take advantage of the king's fituation, urged him occafionally to fanction measures which inflamed the publick diforders. Meantime, the abolition of the lords of articles had given full fcope to the influence and zeal of active leaders in the parliament, who, ftep by ftep, fo far inflamed the nation, and excited the parliament in purfuit of popular measures favourable to distinctness and independence, that the power of the crown became weakened to inefficiency, and a fpirit was created and fo ftered, which haftened to diffolve the connexion between the two kingdoms. The inftitution of the lords of articles, as it was modified in the reign of James the first of England, as it was revived after the reftoration (having been abolishedin the troublefome reign of Charles the first) and as it continued

continued till the reign of William, confisted of eight . bishops chosen by the temporal lords, eight temporal lords chofen by the bishops, fixteen knights and burgeffes chofen by the elected bishops and temporal lords, and eight officers of state appointed by the crown. Without the previous confent of this body, the formation of which refted ultimately in the power of the crown, no motion could be made in parliament. It is evident therefore, that fo long as this inftitution remained in force, the dependence of the legislature was perfectly fecured ; and Scotland could be confidered as only a dependent province, with a fubordinate legiflature acting under the controul of the cabinet of England; in like manner as Ireland and the parliament of Ireland were to be confidered, while the law of Poynings continued to operate. But the fame fpirit which feized the opportunity of abolishing the lords of articles, foon abused the liberty that had been acquired; and the king was actually forced to concur in acts of the Scotch parliament, which alarmed the parliament of England, and which brought on inquiries and contests nearly fatal to both kingdoms. The repugnant interefts and mutually invidious fentiments of the two nations and parliaments, continued to embarrafs and endanger the reign of William during his whole life; and that fagacious prince, forefeeing the deftruction which in time must have neceffarily followed from the unnatural and precarious fituation of the two kingdoms, earneftly recommended, in one of the last acts of his life, an incorporating Union, as effential to the fafety and happiness of both.

In the fucceeding reign, the violence of parliamentary leaders, the contentions of difcordant parties in the nation,

nation, and the enthusiafin in favour of distinct national authority and independence, foon precipitated the difagreements between the two kingdoms to a compleat crifis. Any concurrence in, or fanction of, the regulation of the fuccession to the crown, which had been established by the parliament of England, was obstinately refused, until fuch measures should be carried, as tended not only to the separation of the kingdoms,but to the fubversion of all regular or stable government. It was demanded that an act or acts should be paffed to the following effect;-that it should be high treafon to administer the coronation oath, but by the appointment of the estates, or to own any person as king or queen until they fhould accept fuch terms as fhould be fettled in parliament : that elections should be made every Michaelmas for a new parliament every year, to fit the first of November next following, and adjourn themfelves from time to time until next Michaelmas: that the king should give the royal affent to all laws offered by the eftates : that a committee chofen by parliament out of their own members, should under the king have the administration of the government, be his council, and accountable to the parliament, with power on extraordinary occasions to call the parliament together; that the king without confent of parliament should not have the power of making peace and war, or that of concluding any treaty with any other flate or potentate : that all places and offices both civil and military formerly conferred by the crown, should ever after be given by parliament : that no regiment or company of horfe, foot, or dragoons should be kept on foot in peace or war, but by confent of parliament : that no pardon for any transgreffion should be

be valid without confent of parliament : and that if any king should break in upon these conditions of government, he should by the estates be declared to have forfeited the crown." In the midst of this political ferment in Scotland, England was engaged in war with France; the jacobite party concerted with the foreign enemy the means of overthrowing the government, and those who, under the name of patriots, urged popular measures to the verge of anarchy, exercifed unbounded fway. The royal authority was coerced by difficulties and dangers; and the famous act of fecurity, was actually paffed, by which the crowns became legally disojined; and unless a renewal of Union disjoint could be effected upon fatisfactory terms, both nations must inevitably have been plunged into all the horrors of a civil war. Upon the eve, as then appeared, of that awful crifis, both of them began to make hoftile preparations, without referve, and under the fanction of laws. By virtue of a claufe in the act of fecurity, fencible men were raifed in the feveral counties of Scotland, furnished with arms, and trained to war. From a fpirit of retaliation as well as from neceffary policy, the parliament of England addreffed the queen to give orders for the fortifying the towns bordering on Scotland, for arming the militia, and augmenting the regular troops stationed in the frontier counties; acts were paffed tending to deftroy the commerce of Scotland; and the commiffioners of the admiralty were instructed to iffue orders to the navy, for making prizes of all Scotch ships trading to France or to any of the ports of his majefty's enemies; and an additional number of cruizers were put into commission for the more effectual execution of these orders. Thus, the two kingdoms,

kingdoms, inflamed by prejudice and refentment, both antient and recent, flood awaiting a most awful iffue; doubtful, whether they were to become eternal and mutually ruinous foes, or friends united for ever in common interest, prosperity, and patriotism, and in all the eventful energies, which hiftory now records to their united honour. The degree of wifdom and virtue which, spite of violence, operated in both nations, effected not long after the only measure that could heal all ills. What the confequences have been, admit of no controverfy. Notwithstanding two attempts on the part of France, aiding the abdicated family, in the years 1715 and 1745, to overturn our conftitution as established at the revolution, all that could be effected on either occasion was, to raife a few thousands into rebellion, while the immense majority of Scotland remained loyal and firm. The attempts proved futile, and ferved only to confirm the attachment of Scotland. A country naturally poor and comparatively incapable, has grown progreffively rich, and in all the arts that adorn and cherish human life, advances step by step with England. Agriculture has been cultivated with fuch fpirit and ability, that the native barrenness of the land yields daily to the introduction of plenty; manufactures of every fort have fpread from the Leven to the Tweed; and all Scotland, in the face of the country, and in the exertions of the inhabitants, as well as in the testimony of her historians, owns the bleffings of a Union, which refcued her from feparation, internal war, and lafting mifery, and joined her in a participation of all that had made England, and has fince made Great Britain, powerful, free, and 

Now, here we have feen a kingdom, connected with England by the fame flender link which connects Ireland with Great Britain. We have feen that connexion fecure and unaffected, while Scotland remained dependent upon England : and we have feen that when that dependence was done away, every difficulty, fuggested to parties and their leaders, a fit occasion to affert new claims, more congenial, in their apprehenfion, to the nature of a diffinct and independent kingdom, until finally, a train of events, perplexing to the government, and dangerous to publick fecurity, urged both kingdoms to the verge of mutual destruction. Can facts and events be imagined, fubftantially more applicable to the fituation of Ireland and Great Britain? We have not arrived indeed at that flate, in which hoftility, feparation, and connexion with other powers, are announced or fanctioned by refpective laws; but these destructive purposes have been long purfued by a confiderable party in the nation, naturally grow out of diffinctness and independence, and for full accomplishment await only new difficulties and new trains of untoward events, which may ferve as occasions, to give to the diffinct and independent state, the defigns hitherto fostered by a confiderable portion of its people.

Are we then to reft fecure, after all the fymptoms and warnings we have obferved, not only in the community at large, but in the legislature, until the evil grown too great and approached too near, becomes inevitable? No-we dare not reft fecure. All that happened; far worfe than happened in a kingdom fimilarly fituated, may, must take place in Ireland, where every

every internal tendency is more malignant, and at a period, when externally, we are threatened with every danger that portends ruin to all regulated fociety.

A great deal has been faid, and very unfoundedly, refpecting the fuperiour profperity of Ireland to that of Scotland, notwithstanding the fupposed advantages of the Union; as if, in truth, fuch fuperiority, taking it as fact, could materially affect the question.

That Ireland is of greater extent in territory, that it poffeffes more than double the quantity of productive foil, that the natural fertility of its land is in general incomparably fuperiour, that its climate is more mild and genial, that its fituation for commerce with the reft of the world is far more commodious, that all its capabilities are incalculably greater, cannot be denied by any man acquainted with both countries; and indeed, is univerfally acknowledged by all who pretend to fpeak or write upon the fubject : but whether, in proportion to their refpective natural advantages, Ireland be fuperiour in profperity to Scotland, makes a very different queftion.

Ireland, from the circumftances mentioned, is capable of maintaining at leaft three times the number of inhabitants; of carrying on every profitable art and occupation in a manifoldly more enriching degree; and of affording to the common fupport and protection of the Empire, a very fuperiour acceffion of refource and power. Yet, in these great criterions of prosperity, collectively confidered, Scotland, relatively to its natural

tural capability, is confiderably fuperiour. Her inhabitants, almost to a man loyal, industrious, and effective, amount, according to actual enumeration of two thirds of the parishes, published in the statistical furvey, to nearly two millions; while in this country, by every fober and rational calculation\*, taken from fuch documents as were founded on any thing like actual enumeration, the number of inhabitants, including not only the merely idle and profligate, but the immense multitude of traitors or internal foes, cannot at prefent amount to more than three millions. With refpect to the linen manufacture, in which Ireland has all along been fostered by Great Britain, and for which the is by nature, happily, more peculiarly fitted than any other country in the world, Scotland, in her inferiour fituation, produces annually at least half the quantity produced annually by Ireland.

In foreign trade, that is, in the trade carried on with nations properly foreign and diffinct from England, Scotland is greatly fuperiour. In the years 1764 and 1765, the foreign exports of Scotland amounted to 1,200,000/. per annum. Afterwards, in the war with the Colonies, the exports were indeed materially depreffed, becaufe a confiderable part of the exports of Scotland was to the Colonies, and *that* commerce was then, for a time, turned into other channels. But, in the years 1783, 1784, and 1785, the exports of Scotland again revived; a confiderable portion of Scotch capital having been, in the meantime, employed in the improvements of agriculture. In the latter year, they amounted to above a million fterling; and

> \* See Doctor Price particularly. N 2

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if Scotland has, fince that time, continued to keep the fame proportion of pace with England, which it had done for a long feries of years before, the exports of Scotland must at this time amount to at least two millions annually : whereas, the average annual foreign export of Ireland, for the last feven years, ending Lady-day 14, amount only to one million fterling. But there remain yet more decifive proofs of the fuperiour industry and enterprife, and of the relatively fupetiour state of prosperity in Scotland. The greater extent and multiplicity of commercial correspondence evince the former; and the greater quantity of shipping, and greater produce of revenue shew the latter. In the year 1797, the receipts of the post office in Scotland amounted to 109,7931.; whereas, in the fame year, the reciepts of the post office in Ireland amounted only to 68,2561.\* In the year 1793, the register tonnage of shipping belonging to Scotland amounted to 159,175, in 1795 to 145,391, and in 1797 to 136,532; whereas, in the year 1793, the regifter tonnage of shipping belonging to Ireland amounted only to 67,790, in 1795 only to 58,765, and in 1797 only to 53,181. In the year 1797, the net produce of Scotch revenue amounted to 1,487,000/.; whereas, in the fame year, the net produce of Irish revenue amounted only to 1,437,516%.

Now, taking together all these facts, respecting that country to which nature has been so unpropitious, and on the poverty and wretchedness of which, at and be-

\* There may probably be more franking here than in Scotland, but it cannot account for the difference between 68,000%. Irifh, and 109,000%. Britifh; for, it has been calculated, and is generally believed, that two-thirds of the correspondence carried on by means of franking, would ceafe to exift, if franks could be no longer obtained.

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fore the Union, the enemies of fuch a meafure for Ireland, feem to defcant with fatisfaction; and adding the univerfallyadmitted fact, that Scotland, during the greater part of the eighteenth century, has advanced in far greater proportion than England itfelf; it appears, that the Union of Scotland with England has greatly promoted its profperity, as well as its tranquillity and fecurity. We have no reafon therefore, from the experience of the meafure in Scotland, to dread a Union of this country with Great Britain as the blight of our bleffings, but rather to hail it as an event, aufpicious to our profperity, as well as to our fecurity; if, in truth, any ftate of things can with propriety be called profperous, in which there is no intrinfick fecurity.

But, be the great national benefits refulting to Ireland from a Union what they may, it feems, that the circumftance, of one hundred commoners, and thirty lords, attending their parliamentary duty in England during half the year, will ruin the city of Dublin; and therefore, the meafure is to be indignantly rejected, without farther confideration.

Now, what will be in fact the different flate of circumftances as to the city of Dublin? fimply, that one hundred and thirty perfons of confiderable property, will fpend one half of the year in London inftead of Dublin. Thefe very perfons would, in the prefent flate of the two kingdoms, fpend a confiderable portion of their time and property in England, in the long intervals of parliamentary duty. It is natural, and perhaps proper, in men of their rank and fortune, to improve their minds, and by confequence, improve their

their country, in frequent perfonal intercourfe with the rank and property of the great fifter kingdom. Such intercourfe is neceffary alfo, to preferve and promote cordiality of fentiment, uniformity of habits, and correspondence of opinions and principles, on the great fubjects of conftitution and policy. It is the men of rank, property, and education, who ultimately lead the opinions, and form the habits, of the most important part of fociety; and therefore, the more fimilar fuch leading characters respectively become in both countries, the more fimilar by degrees, will refpectively become all the orders below them; and the more especially, and the more effectually, when the chafm between the ranks in this country, shall, in the progress of industry and enterprife, and their fure confequence diffusion of property, have been filled by those useful orders of men, who bind together the higher and lower ranks, and who give to each, virtues, which, without their intervention, would for ever remain unknown. Thefe one hundred and thirty perfons, having performed their duty in parliament, will then most naturally, and it may be faid, neceffarily, in order to vary the fcene, to preferve and improve their local interefts, and to regulate their property, retire to their country, and there, among their conftituents, employ their time, their property, and improved understandings, in useful intercourfe, and valuable improvements. The probability follows, that more of their property will then be fpent in their own peculiar country, and particularly more among that useful race of men, the peafantry, than in the prefent state of things. And, if the country at large improves and flourishes, it is weak indeed to fuppofe, that the capital will not be abundantly

abundantly fupplied with those, who having acquired affluence, will feek, in the gratification of all the defires generated by wealth, the fuperiour conveniencies of a large and commodious city. It is not merely by the nobility and higher gentry, that luxuries and expenfive conveniencies are affected. They who are daily gaining riches and confequence, by means of their own industry, or the industry of their fathers, (and their number must constantly increase,) are generally the most profuse in their expences : they aim to furpafs in coftly appearance, those who are their fuperiours in rank; and though their conduct may be individually unwife, yet the active industry of fociety is promoted. Befides, in the court of the chief governor; in the general refort to the courts of law; in the feat of the univerfity; and in the centre of aggregation, which the habits of ages have made unchangeable, there is more than fufficient fecurity, that an abundant proportion of the rank and opulence of the nation, will conftantly contribute to the full fupport of the city of Dublin.

Surely, every county and town in Great Britain, except Middlefex and London, has equal reafon to complain of the periodical refidence of its nobility and reprefentatives at the feat of government, as any of the counties or towns in Ireland. The counties and towns in Great Britain, are in general as diftant from the feat of government, as those of Ireland, and as tenacious of their particular interefts : but, experience and common fense have long taught them, that the reciprocal benefits, derived to and from the different parts of the fame ftate, are for multiplied and for mutually enriching riching, as to annihilate all confideration of the occafional or periodical change of refidence of any of its fubjects.

But, if the city of Dublin particularly, needs an example to calm its apprehensions, it has but to look to Edinburgh; which, in common with the rest of Scotland, has gradually flourished since the Union; has, not only, increased in inhabitants, in wealth, and in extent, but rivals in beauty and magnificence, and in a numerous nobility and gentry, the greater part of the capitals of Europe.

To represent the benefits of Union, however, or to answer objections to it, we are told, can nothing avail; for that, if it could be demonstrated, that the measure is fraught with the pureft bleffings, or even neceffary. to our existence, yet the parliaments of the two kingdoms are incompetent to the accomplishment of it. But, if parliament be incompetent to accomplish a meafure of extraordinary benefit to the community, there must be fome other power which is competent, and which must be reforted to for the purpose: for, it cannot be admitted, that fo melancholy an abfurdity can exift in our constitution, or in any wife or rational conftitution, as an utter incompetence to adopt, any new regulation of flate, or any change in the fyftem of fupreme authority, which may be found neceffary to fecurity, or, in any other way, productive of great publick utility. Yet, our constitution, from its earliest history, to its last improvement, has recognised no other power, by which fuch great purpofes can be effected, than the concurrent will of the three eftates of parliament. This concurrent power, has not

not been confined to the enaction of laws, or authoritative decifions, binding on the whole community, merely for the direction or controul of the actions of the fubject; but extends to the enlargement or diminution of the dominions of the state; and to fuch changes and improvements in the conftitution itfelf, as may beft ferve the happiness of the great community, according to the existing fituation of the country, internal and external, and according to the varying circumstances of human affairs. It adopts and confirms compacts with other states, which compacts often make material changes in the property, and even in the territory of our own state; it admits foreigners to all the privileges of citizenship; it confers and takes away franchise, according as publick good may require; it regulates, limits, and alters, the fucceffion to the crown; it varies and limits the regal prerogatives; it alters the duration of parliaments; and no loyal fubject has yet denied that it is competent, (though he may strenuously deny the competence of any modern popular convention) to adopt any, the most effential, reforms, in its own formation, and confequently in the conftitution, which the fecurity and happiness of the community, may point out as neceffary, or materially useful. Precedents, which prove the repeated exercife of these inherent powers, have been fo copioufly adduced by others, that to do more than allude to them, would be idle and tedious. The principle, which founds them, as it is extracted from the history of human nature, is so justly unfolded, and fo elegantly expressed, in a published speech of a member of parliament\*, that no words could more

\* See-the Subfance of Mr. William Smith's Speech, page 43.

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aptly illustrate the doctrine of parliamentary competence. " Our conftitution" faid he " is not one of " those obstinate and incorrigible fystems, which must " hobble on through ages, accumulating abufes, or " only getting rid of them by periodical revolution : " our conflitution admits the principle of felf-correc-" tion : fteady to its objects, which are freedom and " good order, it purfues the path which the period " fupplies, for their attainment; and poffeffes, in the « boundless competence of its legislature, the means, " as it rolls its bleffings through ages to posterity, of " peaceably and imperceptibly adapting itfelf to cir-" cumftances as they arife, of attending, with fuitable " provisions, the fucceffive changes of powers and in-" terefts, manners and opinions, and of keeping pace " with time, by fafe and gradual innovation."

But the great precedent of the Union of England and Scotland, prominent in the records of the English conftitution, *that* conftitution which was early adopted, and has long taken root, in this country, fo fully applies to the prefent queftion, and has fo long been fanctioned by the approbation, and juffified by the experience, of the great and united people from whom we are chiefly derived, that it may be fafely inferred, that no other power than the concurrent authority of the feveral eftates of parliament, could confiftently be called upon, in the prefent analogous cafe, to make the decifion which shall prove obligatory and conclufive.

In an appeal to the *loyal* inhabitants of Ireland, it is almost unnecessary to shew, that, to call together conventions

ventions of the people, or to refort to any of the popular and newly invented modes of deciding upon matters of national concern, would be to diffolve the bands of fociety, and to invalidate the fecurities, by which, the poffeffion of the fruits of industry, and the good order of human life, are preferved,-and, in this day of mad vanity, with difficulty preferved.

In all inquiries into the nature and ends of government, nothing can be more idle and futile, than attempts, to decompose human fociety into its original elements, and to inveftigate that flate of things, which is fuppofed to have taken place, before fociety or government affumed any form, or adopted any laws for the regulation and controul of human conduct. Hiftory records no fuch state of things; no man has ever yet feen fuch a state; and hitherto, it has existed, only in the imagination of those ingenious or idle theorist, who compose romances upon the nature and right of man. According to the natural fituations and accidental relations, in which tribes or nations of men have been originally placed, they palpably appear to have adopted, as circuftances required, the rules or laws of conduct, with respect to themselves and to their neighbours, which experience pointed out to them as neceffary. These rules or laws could not operate without effectual fanctions; and therefore, fome fupreme power, in every stage of fociety, has been found to exist, for the purpose of making law powerful and respected. Under the protection of these laws, in every progressive step of civilization, the various individuals in a ftate, make the innumerable exertions, which give whatever of riches, power, and general improvement, it happens to acquire.

quire. In the progrefs of ages, we clearly obferve, a fystem is formed, constantly recognised, and fully established. This fystem is constituted of constantly recognifed, and long established authorities; and of the various rank, exclusive property, civil fecurity, and ufeful privilege, which have gradually grown out of the peculiar nature, circumstances, and experience, of the people or nation, under the protection and energy of those authorities. Now, it is evident, that, to refer the decifion on any great national meafures, to the general mass of the people, in any form whatever, would fink the dignity, and shake the fixed nature, of those established authorities; would withdraw all protection from the rank, property, and privilege, which the accumulated exertions of ages had created; would betray all the principles, on which those exertions had been made; would eradicate from fociety all useful motives; would deftroy the whole fystem of civilization; and confign, naked and defenceless, to a state of defert nature, all those characters, which illustrate and exalt the nature of man. The hiftory of the world, the fimpleft common obfervation, and, if it were neceffary, the example of France, make the conclusion too plain for difcuffion. If, however, any great queftion of flate be referred to the decision of any other than the established authorities, it must necessarily be to the great body of the people. There is no third, no middle, party, to which the power can be committed; for, to any fuch party, or body of men, are opposed in full force, all the objections, as to want of universal confent, which can poffibly be urged against parliament, added to those of a more irresistable nature, which arise from the obsence

conftitution under which the people of England live, as already has been hinted, that which we enjoy was derived. At first, the English fettlement here was unfit to make use of the perfect form of the English constitution : fuch part as was neceffary, and could be rendered operative, took place under English authority; and, from time to time, as the English fettlers increased, and the reft of the country became incorporated with them, the English constitution was more perfectly adopted and eftablished. At last, the whole of the country became compleatly fubject to English laws; and accordingly, the principles and form of the English constitution, have been, by degrees, fo perfectly adopted in Ireland, that, confidering the executive of England is the executive of Ireland, and conftitutes one branch of her legislature, we may with truth and propriety be faid, as we generally are faid, to live under the English constitution. The people of both kingdoms fpeak the fame language; the fame religion has been long eftablished among them; they are regulated in almost all respects by exactly fimilar laws; and their whole fum of interefts is bound up in one fate. They inhabit two maritime islands, placed near each other in a corner of Europe ; their chief power and defence are maritime; they are particularly fitted for mutual affiftance; they are feared and envied, and almost furrounded, by many of the most powerful states in the world. Could any aggregate of circumftances, more forcibly point out the propriety of Union, or tend to make the transition more easy and effectual ? and furely, no violence can be offered either to principle or precedent, if the conftitutional power, which originally emanated from the English constitution, which took root

absence of established authority, and of that prescriptive usage, under which the state, from infancy to maturity, has been formed.

The example of distinct states, incorporating with each other, for the purpose of mutual fecurity, or of promoting the profperity of both, is not unfrequent in in the hiftory of civilization : and we find fuch Unions conftantly effected through the known and established authorities, which had refpectively governed fuch states. In England, in France, in Germany, in Batavia, in Switzerland, there have been abundant instances. In every inftance indeed that can be adduced, it must be admitted, that, nearnefs and convenience of fituation, fimilar difposition, language, and usages, and common fecurity, have, in whole or in part, induced the meafure : and it must also be admitted, that the fupposed cafes, which, in controverting the general principle of Union, have been objected, of the poffible incorporation of ftates totally diffimilar and unfit to coalefce, would probably prove equally destructive as unnatural, Such objections, and every extravagant fuppolition that has been made for the fame purpofe, prove no more than, that particular measures, in their tendency, would be bad and ruinous, and that, probably, they would meet with a corresponding fate; but they prove nothing against the competency of the established authorities of one state, to concur with those of another, in a mutual incorporation, calculated to produce lafting bleffings to both.

But, widely different is the cafe of Great Britain and Ireland from all those wild imaginations. From the constitution root and grew up under English authority and protection, and which, has attained the nature, and usages of the English conflictution, should, in conjunction with the conflictutional power of its parent, adopt a Union of conflictution, in spirit and in form, the same as the component parts.

But, apprehenfion is entertained, that the junction, of a proportionate number of lords and commoners for Ireland, with the lords and commoners for Great Britain, must impair the constitution ; because, as it is infinuated, it would increase the proportion of the influence of the crown. This apprehension, whether real or affected, strengthens the necessary of confolidating the legiflatures of the two kingdoms : for, it amounts to this; that the motives to unprincipled adventure in, what has been called, the trade of parliament, will be confiderably diminished, if not eradicated; and that, confequently, the important concerns of the ftate, will not be fo often impeded and injured, by those inflammatory harangues, and that mischievous spirit of intrigue, through which, the factious purposes of party, and the felfish views of individuals, are too often promoted. But the apprehension has, in truth, very little foundation : for, the patronage of the crown cannot then have fo extensive an influence in parliament as at prefent; becaufe, many of the members now enjoy profitable places here, which require an attendance on the duty attached to them, and which, confequently, they could not enjoy, if attending parliament in England : befides, the refidence of a parliament and a corresponding adminiftration here, requires many offices, which then would not

not be neceffary; and, the members to be returned for Ireland, upon the liberal plan in contemplation, would all be men of that fuperiour rank and fortune, which at leaft give confiderable probability, that they would iu general be actuated, by higher and more generous fentiments, than interefted wifnes for a few paltry places; and if, as we hope, the talents of many of them, fhould frequently point them out, as fit perfons to take a leading part in the conduct of the empire, Ireland will reap her fhare of honour and importance, in the dignified progrefs of the imperial ftate.

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At all events, whatever may be the calculations on the eventual proportion of the influence of the crown, it is certain, that the Union of Scotland, has not produced fuch increase of regal influence, as has, in any degree, diminished the force or effect of constitutional opposition; and, it is as certain, that, within the last twenty or thirty years, fome of the most popular meafures, have been carried in the British parliament, that are to be found in the hiftory of the English constituti-It has been determined, that commissioners of on. cuftoms or excife shall not fit in the British parliament; -revenue officers have been deprived of the elective franchife;-the general iffue, in informations and indictments for libels, has been completely committed to the jury. These and many other acts of fimilar tendency, have fully demonstrated the power and independence of the people, and the full proportion of influence iu the democratick part of the conftitution. And, with regard to the effect of the measure now in difcuffion, let it be impreffed, that the lords and commoners, who

who would appear for Ireland, in the face of obferving Europe, would be of a defcription, not likely indeed to engage in profligate or interested opposition, but most likely to join, with respectable and independent members like themselves, in effectual opposition to every encroachment, that might be attempted, upon established rights; because, in established rights, are at once involved, the interests of every rank in the community, and the extended well being of the whole.

In the confideration of the relative state, and the propofed Union, of two kingdoms, fo connected and fo constituted as Great Britain and Ireland, the fentiment, respecting the distinct name, dignity, and independence, of a diffinct and independent kingdom, which feems to have roufed many to a kind of rage, is of fo vague and elusive a nature, that the understanding finds in it nothing fubstantial, on which to found any rational inference or opinion. But, if national fecurity, profperity, virtue, and happinefs, be extended, and rendered mutually more effectual bleffings; if both kingdoms, in the act of conferring benefits, receive reciprocally greater; if prejudice and jealoufy yield to cordiality and amity; if the power and dignity of each, contribute to the greater power and dignity of both incorporated; and, if all the valuable and honourable qualities in either people, confpire to elevate the character of the united people; then shall national independence, national dignity, and national character, magnified, refined, and exalted, give uobler fentiments to every fubject of the United Kingdoms and incite him to

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greater efforts of patriotifm, in the common and illuftrious caufe. Under impreffions, thus liberal and enlarged, may this be the motto, engraven for ever on the heart, of every inhabitant, of Great Britain and Ireland,

Tros Tyrinfque mibi nullo diferimine agetur.

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