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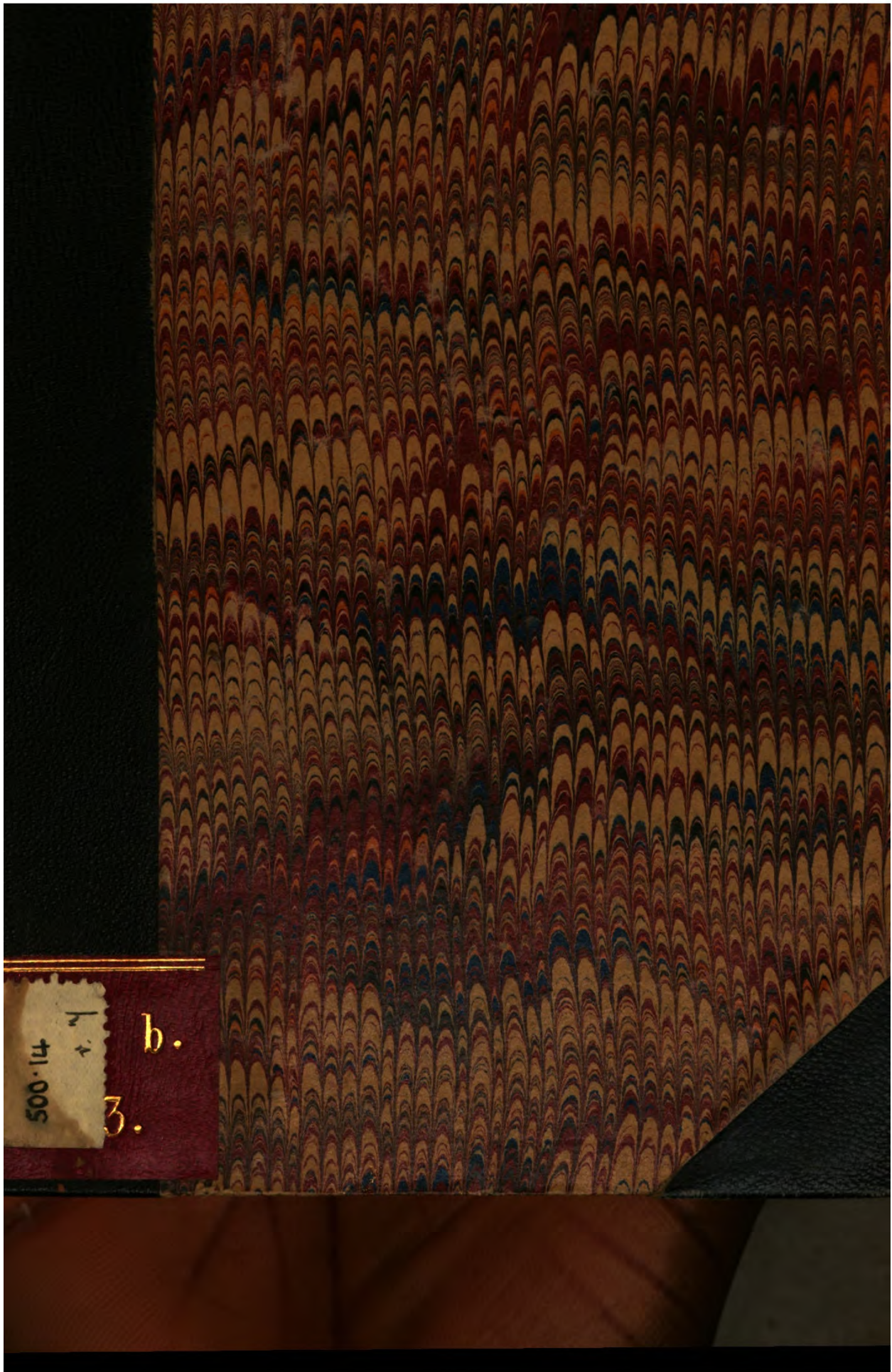
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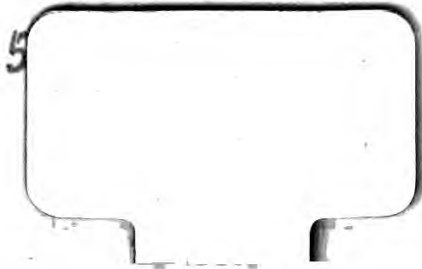
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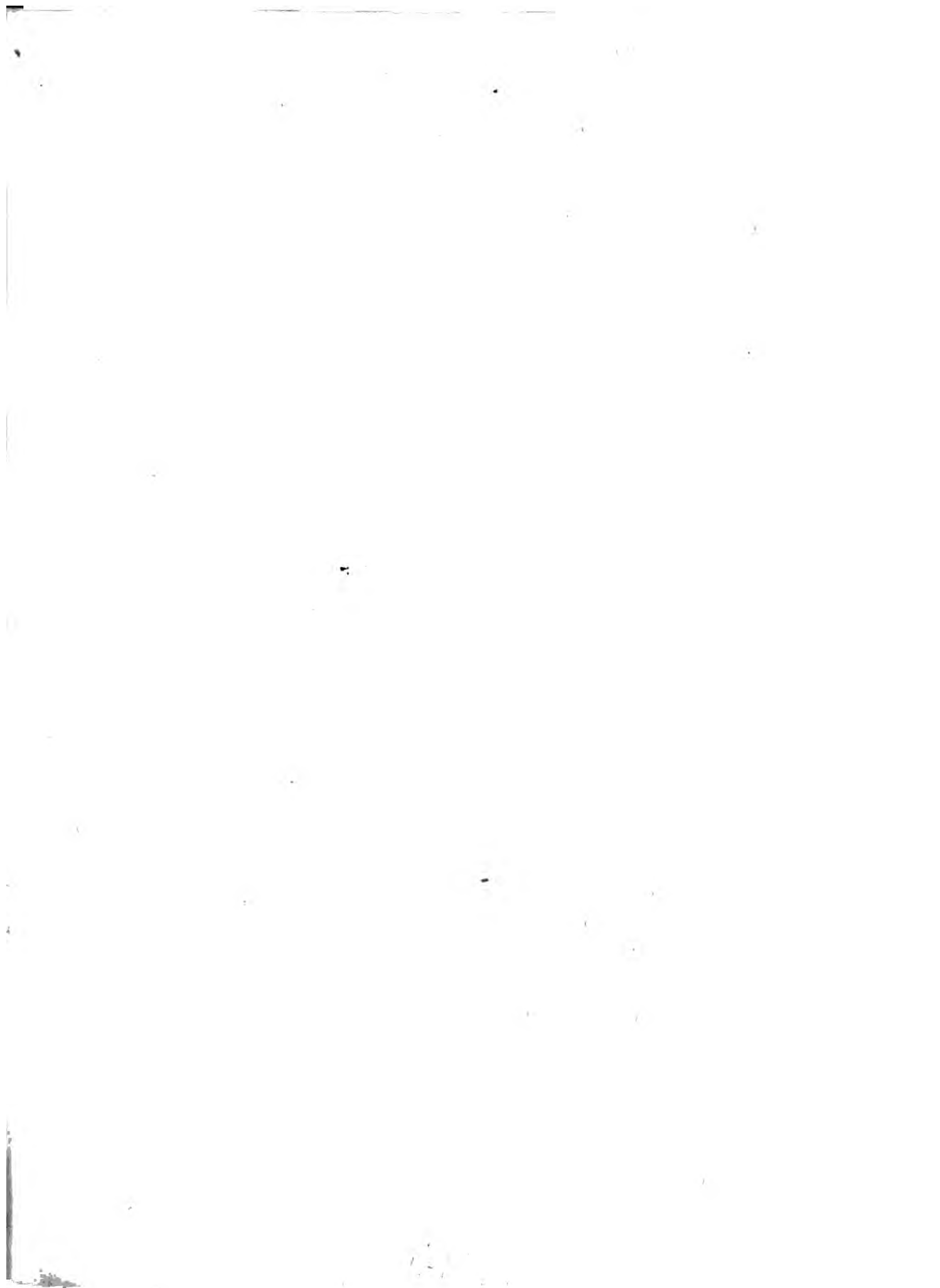
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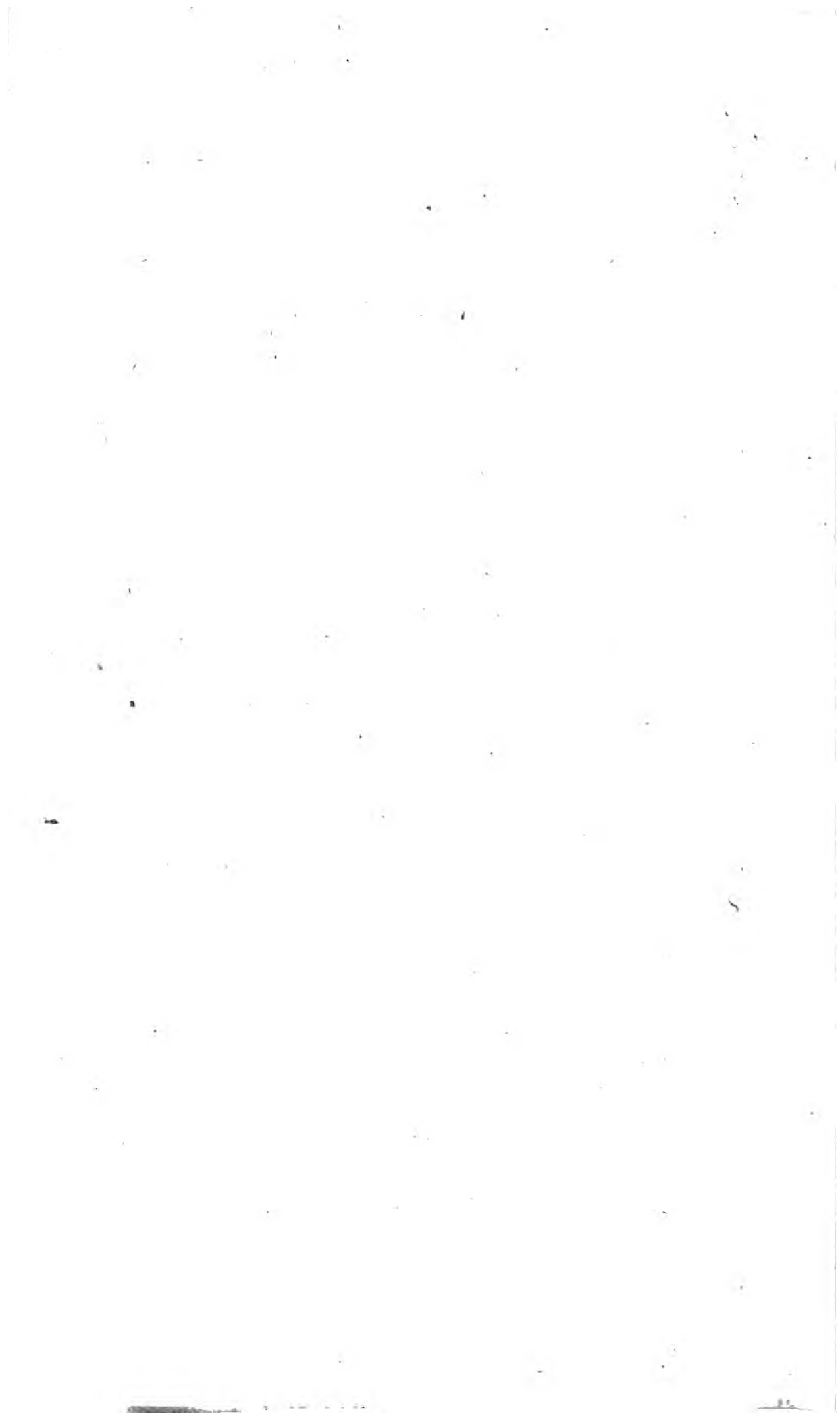
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THE
 SUBSTANCE
 OF THE
 EVIDENCE
 ON THE
 PETITION

Presented by the
 WEST-INDIA PLANTERS
 and MERCHANTS

TO THE
 Hon. HOUSE of COMMONS,
 As it was introduc'd at the BAR, and
 fumm'd up

By MR. GLOVER

On THURSDAY the 16th of MARCH, 1775.

LONDON:

Printed by *H. S. Woodfall,*

For T. CADELL, in the Strand;
 And sold by J. WILKIE, in St. Paul's Church-yard.



ERRATA:

18, l. 25, *add s to subject.*
22, 9, *dele if.*



The HUMBLE PETITION
Of the PLANTERS, &c.

With the
SUBSTANCE of the EVIDENCE, &c.

ON the second day of February, 1775,
the following Petition was presented
to the House of Commons :

*To the Honourable the COMMONS of
GREAT-BRITAIN in Parliament
assembled.*

The HUMBLE PETITION of the Planters
of his Majesty's Sugar Colonies re-
siding in GREAT-BRITAIN, and of
the Merchants of London trading to
the said Colonies,

SHEWETH,

THAT your Petitioners are exceedingly
alarmed at an Agreement and Association,
entered into by the Congress, held at the city
of Philadelphia in North-America, on the

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5th

5th day of September, 1774, whereby the members thereof agreed and associated, for themselves and the inhabitants of the several provinces, (lying between Nova Scotia and Georgia,) that from and after the first day of December, 1774, they would not import into British America any Melasses, Syrups, Panes, Coffee or Pimento from the British Plantations; and that, after the 10th day of September, 1775, if the Acts and the parts of Acts of the British Parliament, therein mentioned, are not repealed, they would not directly or indirectly export any merchandize or commodity whatsoever to the West-Indies.

And your Petitioners most humbly represent, that the British property or stock vested in the West-India islands amounts to upwards of thirty millions sterling: That a further property of many millions is employed in the commerce created by the said islands; a commerce comprehending Africa, the East-Indies and Europe: That the whole profits and produce of these capitals ultimately center in Great-Britain, and add to the national wealth,
while

while the navigation necessary to all its branches establishes a strength, which wealth can neither purchase nor balance.

That the sugar plantations in the West-Indies are subject to a greater variety of contingencies, than many other species of property, from their necessary dependance on external support; and that therefore should any interruption happen in the general system of their commerce, the great national stock, thus vested and employed, must become unprofitable and precarious,

That the profits arising from the present state of the said islands, and that are likely to arise from their future improvement, in a great measure depend on a free and reciprocal intercourse between them and the several provinces of North America, from whence they are furnished with provisions and other supplies, absolutely necessary for their support and the maintenance of their plantations: That the scarcity and high price in Great-Britain, and other parts of Europe, of those articles of indispensable necessity, which they now derive from the Middle Colonies of Ame-

rica, and the inadequate population in some parts of that continent, with the distance, danger, and uncertainty of the navigation from others, forbid your Petitioners to hope for a supply in any degree proportionate to their wants.

That if the first part of the said Agreement and Association for a Non-importation hath taken place, and shall be continued, the same will be highly detrimental to the Sugar Colonies; and that if the second part of the said Agreement and Association for a Non-exportation shall be carried into execution, which your Petitioners do firmly believe will happen, unless the harmony that subsisted a few years since between this kingdom and the provinces of America, to the infinite advantage of both, be restored; the islands which are supplied with most of their subsistence from thence will be reduced to the utmost distress, and the trade between all the islands and this kingdom will of course be obstructed, to the diminution of the Public Revenue, to the ruin of most of the Planters, and to the great prejudice of the Merchants: not only
by

by the said obstruction, but also by the delay of payment of the principal and interest of an immense debt, due from the former to the latter.

Your Petitioners do therefore most humbly pray, that this Honourable House will be pleased to take into their most serious consideration that great political system of the Colonies, heretofore so very beneficial to the Mother Country and her dependencies, and adopt such measures as to them in their great wisdom shall seem meet, to prevent the evils with which your Petitioners are threatened, and to preserve the intercourse between the West-India islands and the Northern Colonies, to the general harmony and lasting Benefit of the whole British empire; and that they may be heard by themselves, their Agents, or Council, in support of their Petition.

And your Petitioners, &c.

The Petitioners were referred to a Committee of the whole House, and on the 16th day of March ensuing were admitted to a hearing; which was opened in the following manner by their Agent, Mr. Glover, Merchant of the city of London.

The

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THE
S U B S T A N C E
OF THE
E V I D E N C E, &c.

S I R,

I Appear in the behalf, and by the appointment of the Planters and Merchants concerned in the West-Indies, who have presented to this honourable House an humble Petition, setting forth the great danger to themselves, to the navigation, revenue and commerce of these kingdoms, in consequence of an Agreement and Association entered into by a meeting, held at Philadelphia, on the fifth day of September, 1774.

I bend under the weight of a subject so awful; a weight increased by my own thoughts anticipating calamities, in which every inhabitant throughout this extensive empire, more or less, may have a share: at the same time, conscious as I am, that a nation is behind me generally unfavourable
to

to my undertaking. But above all, I am fearful of a wide difference in sentiments between this great auditory, and the inconsiderable individual at their bar.

I rest, however, upon one consolation, that whatever may be the state of your minds and of all besides; in every state, whether of dejection or elevation; in every conjuncture, whether adverse or prosperous; let me say, in all time of our tribulation, in all time of our wealth, information hath its use, knowledge is salutary; and when presented in their genuine simplicity, untainted by prejudice, passion, or party; not looking towards any one quarter in preference to another; without courting any; meaning to offend none; but soliciting the attention of all; information and knowledge in such a shape cannot be unacceptable to any assembly, and I am confident will be acceptable here.

To throw lights into the Committee is the sole object of your Petitioners, limiting themselves to the line of facts, which from their peculiar situation none can fully explain, but such as themselves. I shall ask no opinion

nion from witnesses, and if asked from any other quarter, the answer will be, that to establish facts is their part, to judge and decide is yours : Opinion therefore might be constructive presumption in them, like an interference with the counsels and measures of the state ; whereas they entertain but one expectation, that the information, delivered this day, if not in the present juncture, may be found of some utility at some future period during a portentous series of events, whose final issue is known only to him, who alone knows all things.

I proceed, Sir, upon another consolation, in thinking myself secure of one merit with the Committee ; that upon the present subject the variety of matter, already lying before you, might by a variety and multitude of witnesses be prolonged, perhaps, for twenty days ; and that I can pledge myself so far, as rests upon me, to dispatch the whole in less than half that number of hours. I shall call but two witnesses, from whose evidence, and from a very few papers respecting the colonies out of the large quantity, transmitted

mitted by office to the House, it shall be endeavoured to give you a clear insight into the two capital branches of Colony-trade, the West-Indian, the North-American, and the immediate dependent upon both, the African, with the relations and proportions of each towards the other, and towards the several great interests, the manufacture, commerce, navigation, revenue and land of Great-Britain.

After the examination of Mr. Walker and Mr. Ellis, the whole was summed up, as follows ;

S I R,

HAVING closed the examination of witnesses, I must recur to my introductory proposition ; that from the evidence at your bar, and the official papers upon your table, it shall be endeavoured to give the Committee a clear insight into the two capital branches of Colony-trade, the West-Indian, the North-American, and the immediate dependent upon both, the African ; with the relations

C

and

and proportions of each towards the other, and towards the several great interests, the manufacture, commerce, navigation, revenue and land of Great-Britain.

Finding my auditory so much diminished in number, I must supply the void by imagination, presenting to my view the genius of the place, the majestic genius of parliament, holding a balance to weigh the future fortunes of kingdoms, with an impartial hand ready to receive the weights peculiar to each scale; and conscious, that the welfare, perhaps the being of a whole empire depend on the turn.

I begin with investigating the general system of that empire, not only in description, but illustration by comparison.

Ancient nations were possessed of the widest dominion, not with commercial helps. To be brief, I shall confine the enquiry to one, to the Romans in their ages of purity. Cultivation of their soil, rude manufacture just adequate to their necessities, severity of manners, superiority in martial discipline, enthusiasm for the very name of Rome, and the

the *dulce & decorum pro patria mori* made them masters of the world. War was conducted with little expence, and the weightiest arms in the most skilful hands prevailed. Commerce flourished among others, whose affluence submitted to the steel of Rome.

What is the system now ? All over Europe the same weapons, the same discipline, the same military arts are in practice ; war is attended with a profusion of expence ; and the deepest purse is the best assurance of success. Hence the encouragement of manufacture and trade is the pursuit of every nation in this quarter of the globe except two ; who derive the treasure, which Europe wants, from distant mines with a facility, enervating their own industry, while the rest are exerting theirs, each for a share in that wealth, which the other two introduce, and can only be obtained through the commercial channel. By this Holland with a territory insufficient to nourish her inhabitants, hath in her day stood forth a bulwark against tyranny and superstition. An artificial strength, created by commerce, enabled her to make head with

numerous fleets and armies against powers immensely her superiors in natural force. Above all in commercial arts and advantage is Great-Britain. Her purse, kept full by her credit, the resource of a trading nation, an annual expenditure at length of sixteen to eighteen millions recently supported so long, so extensive, and so vigorous a war. Had her purse been scanty, she never would have seen a navy, which bore little short of ninety thousand men, could never have engaged a potent ally, nor furnished such troops, as acted so efficiently, and at the same time in such different parts of the globe. Hence it is evident, her system is commercial; her strength and resources are wholly derived from trade. I allow, the first interest in rank among us is the landed, but interwoven altogether with trade. Pay no regard to a doctrine from me, but pay all to the supreme authority of the clearest luminary, this country ever produced, the great Mr. Locke. His words are these, " The decays, that
 " come upon, and bring to ruin any country,
 " do constantly first fall upon the land; and
 " though

“ though the country gentleman is not very
 “ forward to think so, yet this nevertheless
 “ is an undoubted truth; that he is more
 “ concerned in trade, and ought to take a
 “ greater care, that it be well managed and
 “ preserved, than even the merchant him-
 “ self.”

On the firm ground of such authority let
 enquiry be made, whether we should not re-
 main content with the lot assigned us, which
 hath raised us so high among the modern
 nations, where all are in rivalry for manu-
 facture and trade; whether we should de-
 grade our refinements by a parallel with an
 unpolished and rugged race of old, and con-
 taminate the delicacy of modern sensations
 with those primitive and stern principles,
 which imposed such a yoke on mankind as
 the *majestas populi Romani*: or whether, con-
 fining our speculations to the placid sphere of
 enjoyments with more quiet, and less hazard,
 than the restless pursuits of their ambition,
 we should not have in contemplation upon all
 extraordinary convulsions, how far the means
 of those enjoyments may be affected, that
 influx

influx of wealth, the creature of commerce, which solely constitutes our envied power and rank in the present world.

To elucidate by facts a system so essential to our being, your Petitioners have appeared at this tremendous crisis; when Great-Britain and America, the parent and the child with equal irritation are menacing at least, what barely in words, what barely in thought is horror—to unsheathe the sword of parricide, and sever the dearest ties of consanguinity, of mutual aids, and general prosperity.

Your Petitioners prefer'd but one supplication to the All-merciful Being; their own reason suggested no other, than to be heard by you. He hath inclined you to hear, truth enables us to speak. Truth in its nature is healing, and productive of reflection: reflection leads to composure of mind, and strengthens in our breasts a hope, that an hour may come, when this humble application may not be found altogether ineffectual: if too for that auspicious purpose it may prove my good fortune so to collect, and combine the various evidence from your bar, and from the
copied

copied records of office upon your table, as to establish a system of the whole, and found that whole upon truth; whose efficacy upon the mind I have describ'd before, and with some fervour of hope anticipate now.

Here, Sir, I entreat your acceptance of a clew through the seeming labyrinth of accounts. The ways indeed are all unadorn'd, but the least perplex'd of any to a little attention; and to make them short shall be mine.

You have before you official accounts of the exports from England to the West Indies from Christmas, 1739, to Christmas, 1773. Of these thirty-four years the first seventeen, ending at Christmas, 1756, form a period, which closes in the first year of the last war. The whole value exceeds twelve millions, and gives an annual medium of more than 700,000*l.* The last period of seventeen years ends at Christmas, 1773, and renders a total of more than nineteen millions, and more than 1,100,000*l.* at the annual medium. I only observe in this place, that the increase of the latter upon the former is in the proportion

tion of eleven to seven; and of the value in both two thirds are British goods, and one third only foreign.

A second set of accounts contain the exports to North-America. The first seventeen years yield more than seventeen millions in the whole, and than one million at the annual medium. The last period renders more than forty millions in the whole, and largely more than 2,300,000*l.* at the annual medium; an increase upon the former in a proportion of twenty-three to ten, with a value in both of three fourths British goods to one fourth foreign.

The third account relates to Africa, whose commerce with England owes its existence to her colonies. The first seventeen years reach nearly to three millions, and to an annual medium something short of 180,000*l.* the last seventeen years nearly to eight millions, and an annual medium of 470,000*l.* an increase upon the first in a proportion of forty-seven to eighteen; with a value in each of two thirds British goods to one third foreign.

On this augmentation of exports to your Colonies, irrefragable proof is founded, that
 3 through

through whatever channels riches have flow'd among them, that influx hath made a passage from them to the Mother Country, and in the most wholesome mode; not like the dash of an oriental torrent, but in salubrious, various, placid and copious streams, refreshing and augmenting sober industry by additional employment to thousands and ten thousands of families, and lightening the burden upon rents by reducing the contribution of parishes to poverty unemploy'd.

But this requires a further explanation. The date of the last period is the commencement of the last war. The expenditure of public money was one source of wealth to the West-Indies. That temporary acquisition being soon exhausted by its return to England, sufficient sums were procured upon credit after the peace to cultivate new land, and improve the old, still further enlarging the consumption of our commodities there and in Africa, that from the year of the peace to Christmas, 1773, the import of sugar only to England, who without her West-Indies must purchase that immense article from foreigners,

reigners, hath risen from 130,000 to 170,000 hogsheds, an augmentation in value of 800,000*l.*

The public expenditure, being much larger in North America, produc'd a proportionate effect on the consumption of our manufactures through that continent. This money return'd from its peregrination to the Mother Country by 1764, or 1765 at the furthest. But, as the West-Indies had a succedaneum, so had North-America through a new opening of trade, which converted the misfortune of England into a blessing. Though I am convinc'd, that the same number of hands at least is devoted to agriculture here, and that the earth at a medium of years hath yielded the same increase; as we have been dispos'd to consume it all among ourselves, or as our presumption may impute the scarcity to Providence, restraining the fertility of our soil for ten years past, in either case we could not spare, as heretofore, our grain to the foreigner; a reduction in our exports one year with another of more than 600,000*l.* The American subject took place of the British in
markets

markets, we could no longer supply, extended their vent from season to season, and from port to port, and by a circuition of fresh money, thus acquir'd by themselves, added fresh numbers to your manufactures, the rents of land increasing at the same time, till the amount of exports to North America for the last three years, ending at Christmas 1773, stand upon your papers at ten millions and a half, or three millions and a half at the annual medium; add 1,300,000*l.* the medium of the same three years for the West-Indies, and 700,000*l.* for Africa, and the total value of exports to the colonies, nearly in a proportion of three fourths British to one fourth foreign goods, is five millions and a half at the medium of these three years, ending at Christmas, 1773. A slight matter this to the great question before you, says the general voice without doors, and readily admitted without the ceremony of proof. This I mention by way of preparation to introduce the most material account of all; which will demonstrate, that the magnitude of five

millions and a half, exported in the Colony branches, the West-Indian, North-American and African, is not to be considered as an object so striking in itself, as in comparison with the whole export of England to all countries whatsoever. The annual medium for twelve years back stands on these papers at less than fifteen millions; but as I have limited the Colony branch to 1771, 2 and 3, I shall take the general exports during that period, which renders a medium of sixteen millions. What part is the Colony branch? Five and a half is rather more, than a third. Does the magnitude appear in a stronger light by the comparison? Or hath it been admitted in this view, before it was stated? Be it so. I have something behind, perhaps enough for the keenest appetite of admission to digest.

Sir, one part of our exports to foreigners is supplied by Colony produce, tobacco, rice, sugar, &c. through Great-Britain, for a million sterling at a low estimation. Add two millions more, exported of all kinds
from

from England to her principal Colony, Ireland, and both to the former five millions and a half; your whole Colony branch will then exceed the half of your whole export in the proportion of eight and a half to sixteen.

Thanks to the care and forecast of our forefathers one hundred and twenty years since. In the circle of ancient trade, narrow in comparison with the modern, the great trading states, Carthage pre-eminent to all, suffered but little from rivalry. All in Europe are our rivals, all devoted to manufacture and traffic, as capital pursuits of policy: while we, struggling with such competition, have in some instances already experienc'd its hurtful effects, and must prepare for more; we had always one consolation left, that our colony-trade, kept to ourselves by old and salutary regulations, hath been augmenting from period to period, till at present it constitutes more, than half of the whole, with a prospect of further growth, rather than diminution, unless we create our own rivals.

One more observation remains of all the most important, so far as safety to a state is a consideration above all others. Of this trade the part, which depends on the associated provinces, contributes in naval stores, in other low priced and bulky commodities more to the British marine, than triple the present exports in commodities of such higher value, and if shipped so largely in foreign bottoms to the foreign market. Such was your situation.

Upon the present question I will not take that larger half before-mentioned for my ground. I will deduct the two millions to Ireland, and the odd 500,000*l.* furnish'd to provinces not of the combination, though they did not receive more than 400,000*l.* in value, at the medium of these three last years; when there will remain six millions out of the eight and a half: Nay, I will further reduce the six by nearly 700,000*l.* to remove all suspicion of exaggeration, and to make an exact third of the sixteen; and which is the part immediately affected by the association in North-America.

From

From this ground see, what is put in hazard; not merely a monied profit, but our bulwark of defence, our power in offence, the arts and industry of our nation. Instead of thousands and ten thousands of families in comfort, a navigation extensive and enlarging, the value and rents of land yearly rising, wealth abounding, and at hand for further improvements, see, or foresee, that this third of our whole commerce, that sole basis of our empire, and this third in itself the best, once lost, carries with it a proportion of our national faculties, our treasure, our public revenue, and the value of land, succeeded in its fall by a multiplication of taxes to reinstate that revenue, an encreasing burden on every decreasing estate, decreasing by the reduc'd demand of its produce for the support of manufacture and manufacturers, and menac'd with a heavier calamity still, the diminution of our marine, of our seamen, of our general population, by the emigrations of useful subjects, strengthening that very country you wish to humble, and weakening this in the
fight

fight of rival powers, who wish to humble us.

Having been hitherto merely general, I must now descend to a detail, but of parts so large, that each is separately big with sufficient evils to draw the utmost stretch of your attention. I begin with those, which threaten the West-Indies.

To recapitulate the heads of that material evidence, delivered by Mr. Walker and Mr. Ellis, would be tedious in me, unnecessary in itself. Leaving it therefore to its own powerful impression, I here add only in a general mode of my own, that of the inhabitants in those islands above four hundred thousand are blacks; from whose labour the immense riches there, so distinctly prov'd at your bar, are deriv'd with such immense advantage to these kingdoms. How far these multitudes, if their intercourse with North-America is stopp'd, may be expos'd to famine, you have heard. One half in Barbadoes and the Leeward Islands, say one hundred thousand negroes, in value at least four
millions

millions sterling, possibly, it grieves me to say probably, may perish. The remainder must divert to provisions the culture of the produce so valuable to Great-Britain. The same must be the practice in great part through Jamaica, and the new settled acquisitions. They may feel a distress just short of destruction, but must divert for subsistence so much labour, as in proportion will shorten their rich product. In fact, why should they raise the latter, if lumber should be wanting for its package to Great-Britain. How vague, how uncertain, how nearly impracticable would be a supply of these necessaries through any new channel, I need not repeat; but shall close this head with another short general state in confirmation of Mr. Walker's most accurate detail. The gross amount of imports at an annual medium from these now unfortunate islands exceeds four millions: 190,000 casks of sugar and rum besides many other articles, the bulky loading for such a multitude of vessels, more than authorise my assertion. Of these annual four millions the exchequer receives its portion,

the

the navigator and merchant theirs; the rest centers with the planter; and how distributed by him? In the purchase of 1,300,000*l.* in our exports direct, and the largest part of 700,000*l.* more in circuitation through Africa for a constant supply of negroes. What is left, considerable, as it may be among residents here, is applied to home-consumption, not with a sparing hand, and to investments, upholding the price of land, and the credit of public funds. At the same time they are furnishing commodities to us of such necessary use, which else must be paid for to foreigners, and with a superfluity for foreign consumption likewise. I avoid comparison; but judge from this state, how valuable a subject is the planter. All these benefits, the healthy progeny of active trade, all, or part must sleep, as in a grave, during a total, or partial stagnation.

Upon the North-American imports I shall only remark, that the most considerable part of their bulky productions is bought by the foreigner, and of the amount, consumed in Great-Britain, the Exchequer hath a capital share.

share. Nor will I take North-America for a companion in my present melancholy walk, because she may prove the only gainer, and as a community become more sound and healthy, while every other member of the empire lies bleeding. But my heart bleeds, when, renewing my gloomy progress, I turn a view towards one kingdom, a great member, which may unhappily be distinguished above all sufferers in the present conjuncture; I mean the kingdom of Scotland: and among my honourable hearers, they, whose particular attention, I may now engage, have no cause to doubt the sincerity of my feelings. I have taken equal pains with the accounts of exports from that kingdom, as from this. The papers, I could collect, begin at Christmas 1748, and end at Christmas 1772, with two years wanting, a circumstance however, which will not in the least impede me in illustrating the progress and improvement of the North British trade. A first period shews an annual medium of about 500,000*l.* In a second it rises to 860,000*l.* In a third to 1,150,000*l.* and in the last for 1770, 1771 and 1772 to 1,700,000*l.* of which about

E 2 400,000*l.*

400,000*l.* is colony-export exclusive of Ireland, and the far greater part to the tobacco provinces; where many of my most worthy friends have a property lying much larger, than I chuse to conjecture. To this I add a known export of linen, exceeding 200,000*l.* supplied to England for American use. The whole may be little short of 700,000*l.* but calling it 6, I ask, if Scotland can well endure a stagnation of such a value for twelve months to come. Whether their export to Ireland of 3 to 400,000*l.* will be affected, and how far emigration of late so prevalent may be extended by the pressure of a new calamity, I will not forebode. Sir, I feel—Sir, those feelings forbid me to expatiate further—I chuse to drop the subject. Observing only, that the colony-export from Scotland is to their whole much in the same proportion with ours, I will now pass over to Ireland.

That kingdom takes from England and Scotland little short of 2,400,000*l.* annually in goods. How doth she pay for them? A large part in linen and yarn, the remainder in cash,
acquired

acquired by her foreign traffic. In the printed report to this House from their linen committee it appears, that in 1771 the linen made, and brought to market for sale in that kingdom for its own use and ours, amounted to 2,150,000*l.* and the yarn exported to about 200,000*l.* This immense value, the employment of such numbers, hath its source in North-America. The flaxseed from thence, not worth 40,000*l.* a trifle to that continent, forms the basis of Ireland, and reverts largely in manufacture from her to the original seat of growth. In reply, what is the cry of my magnanimous countrymen without doors? Dignity! Supremacy! The evil hour is advancing, not yet come; no sooner come, than felt, it may produce a discovery too late, that high-sounding words imply no food to the hungry, no raiment to the naked; and that these throughout our empire may amount to millions in number— But new channels of supply shall be found; our potency can surmount all difficulties. It is full time to begin the essay in Ireland, lest, during the experiment, emigration so constant

stant there should change to depopulation in the Protestant quarters.

I now return to England, not a member, but the head. Her sorrows I will leave to the contemplation of that superior class, which must be the ultimate and permanent sufferer. The sage Mr. Locke would tell the country gentleman, that his visible property must re-place the loss of public revenue; that he must provide for a nation of hungry and naked, or sink into utter debility and dependency; when the sun rises no more on this once flourishing island, but to see the desertion of inhabitants, and a wretched remnant, wandering unclad and un-fed in lamentation over a wilderness.

I have mention'd the revenue, and shall now be very concise upon that head. Deducting bounties and drawbacks, the neat receipt at the Exchequer from duties and excise on West India productions I venture to set at more than 700,000*l.* and another receipt in the North-American branch, at just so much, as with the former may render a total of one million. To that amount the
public

public revenue is immediately concern'd. Consequential loss, for instance in the great article of tea for want of the usual supply of sugar, or in any other articles, I do not dwell upon here, but leave to reflection.

Thus far, Sir, I hope, that I have proved what was your situation, happy in receiving from your colonies all the possible advantage attainable in the nature of things. Could our forefathers, the authors of such a system, which exclusive of foreign profit could bring the numerous subjects of the same state in such dispers'd habitations over the earth, thousands and thousands of miles asunder, to a concurrence in the extirpation of idleness, in promoting the comfort, and calling forth the faculties of each other; could those venerable founders of a structure so stupendously great arise, and seeing it brought to such perfection by time and experience, yet find it within the last ten years so roughly handled in a conflict with finance; what looks would they cast on their blinded posterity, almost the whole British people, who on every start of pecuniary contribution from America have
under

under three Administrations been open-mouth'd, and are still for American taxation? Let the three Administrations have all the justification of *defendit numerus, junctæque umbone phalanges*. But I, an unconnected man, firmly pronounce, that the consenting voice of all mankind cannot make two and two more, or less, than four; that the *Vox Populi* is not always the *Vox Dei*, and among us upon the present subject resembles the popular cry in old Jerusalem of crucify, crucify.

Yet, Sir, I likewise sincerely wish, that the gloomy aspect, I have given to our future situation, may be all nugatory, all misrepresentation, unintended, but not therefore less the result of error and blindness. Hitherto I have look'd on one side of the question only; permit me now to contemplate the other.

It is the general acceptation, that the associated provinces will submit in consequence of the measures taken. The measures I allude to are public facts; and with some relief to my own dejection I apply them to introduce another fact incontestable and bril-

liant; whereon I gladly dwell for a while: it is a subject of praise, requiring but few words, because it is true. I have nam'd the Romans; we have among us a select body, whom I compare with them, as their equals at any the most distinguish'd epoch of their martial science and prowess. I will not hazard a panegyric. The grateful sensations of all our memories retain the illustrious and recent achievements of the British military by land and sea, with a warmth, which would render the most elaborate encomium spiritless and cold. But themselves, letter'd gentlemen of England, and vers'd in history, will allow, that the peculiar superiority, deriv'd from discipline, possess'd by them in its highest excellence, is but the effect of human art; that there are left at large in human nature certain sparks, whose occasional concurrence produces operations not to be circumscrib'd, or controul'd by art or power, and hath caus'd such wonderful vicissitudes, recorded in times past, but, I hope, will make no part of our future annals. I allude to that violent agitation of the soul, enthusiasm. Such vi-

F cissitudes,

ciffitudes, not to be shunn'd by art or power, merit the most attention, when most is set upon a cast.

Many without doors have treated the existence of this uncontrollable spirit as imaginary. I did not reason with those, who either feel no enthusiasm for any thing serious, or retain just so much, as may be requisite in the eager pursuit of diversions, pleasures, or profit. I would have accompanied others more speculative through their several gradations of hope, still disappointed, and still reviving, but for one observation, which I have generally kept conceal'd, but will soon reveal to you. But for this observation I might have concurr'd with the public belief, that the capital of a province, now declared in rebellion, would have submitted on the landing of a few regiments; this failing, that other provinces from ancient jealousy and disgust would not have interfer'd, rather sought their own advantage out of that town's distress; this failing, that they never would have proceeded to the length of constituting a certain inauspicious assembly among themselves;

selves; this failing, that the members of such
 assembly would have disagreed, and not
 fram'd a single resolution. This last hope
 having prov'd abortive, a new one is popularly
 adopted, that the first intelligence of enforcing
 measures, at least the bare commencement of
 their execution will tame the most refractory
 spirits. I will here state the grounds of this,
 and all the preceding hopes; afterwards with
 your indulgence the ground of my original
 and continued doubts.

Our trading nation naturally assum'd, that
 the present contention would be with traders
 in America. The stock of a trader, whether
 his own, or in part, and often the greatest
 part a property of others, confiding in him,
 is personal, lodg'd in a magazine, and ex-
 pos'd in seasons of commotion to instantaneous
 devastation. The circumstance of such pro-
 perty, the considerations, suggested by com-
 mon prudence, by the sense of common jus-
 tice to those, who have given a generous
 credit, rarely make room for that intrepidity,
 which meets force with force. Hence I ad-
 mit, that the mere traffickers would have

submitted at first, and will now, whenever they dare. The reason, why they have not dared, is the foundation of my doubts.

I am speaking to an enlighten'd assembly, and conversant with their own annals. In those ages, the reverse of commercial, when your ancestors fill'd the ranks of men at arms, and compos'd the cavalry of England, of whom did the infantry consist? A race unknown to other kingdoms, and in the present opulence of traffic almost extinct in this, the yeomenry of England; an order of men, possessing paternal inheritance, cultivated under their own care, enough to preserve independence, and cherish the generous sentiments attendant on that condition, without superfluity for idleness, or effeminate indulgence. Of such doth North America consist. The race is reviv'd there in greater numbers, and in a greater proportion to the rest of the inhabitants; and in such the power of that continent resides. These keep the traffickers in awe. These, many hundred thousands in multitude, with enthusiasm in their hearts, with the petition, the bill of rights, and the
acts

acts of settlement, silent and obsolete in some places, but vociferous and fresh, as newly born, among them; these hot with the blood of their progenitors, the enthusiastic scourges at one period, and the revolutionary expellers of tyranny at another; these, unpractis'd in *frivolous dissipation, and ruinous profusion*, standing arm'd on the spot, deliver'd down from their fathers, a property not moveable, nor expos'd to total destruction, therefore maintainable, and exciting all the spirit and vigour of defence; these under such circumstances of number, animation and manners, their lawyers and clergy blowing the trumpet, are we to encounter with a handful of men, sent three thousand miles over the ocean to seek such adversaries on their own paternal ground.*—But these will not fight, says

* The following remark might have been trite to the honourable hearer, but may not occur to every common reader; that, if there are any seeds of talents and genius in a country, they are drawn into action and vigour by public ferments and troubles: but might have remained in times of tranquillity for ever useless and unknown, perhaps at the plough, under a shed, or among the lowest class of mechanics.

says the general voice of Great-Britain. Agreed. I desire to meet my antagonists in argument upon no better ground.

That exports to the associated provinces have ceased for months is a fact. May not their non-importation agreement singly be a weapon sufficiently effectual in their hands without striking a blow? Why strike without occasion?

To overset this suggestion an assertion is brought, that necessity will break the combination. I take this fresh ground to shew, that necessity in conjunction with enthusiasm may produce a directly opposite effect. I throw but a transient glance on the extraordinary stock of goods, laid in by the colonists last year, though said to be sufficient for the consumption of two. The arguments I shall use, carry their own evidence with them. Let the population in the associated provinces be three millions, as delivered into the Congress, or be reduced to two and a half white and black. At a moderate computation per head the quantity of goods, including all uses besides apparel, is not adequate to
half

half their consumption, which I stated before to the amount of three millions sterling, without separating some considerable articles for the month. This annual supply they never did annually pay for, but always remain'd under a heavy debt to the mother country, a capital advantage to her, as shall be explain'd in its place. How is the other half of their consumption, unsupplied from hence, provided with the several articles for cloathing and other necessaries? What is introduc'd through illicit trade with the foreigner must be paid for in ready money, and is chiefly for the rich and the few. How is the multitude supplied, dispers'd over that vast continent, and at considerable distances from the sea? Sir, by the same means, and necessarily so, as are practis'd in most counties of these kingdoms. There are two kinds of manufacture; one active and systematic, collected under a superintendance, and brought to the markets of sale. The other is sedentary and domestic, obscure but large, could the small and scattered parcels be gathered up for computation, as may be made of the former
from

from the records of public marts. The latter lies among the wives and children of rural, of rustic families; is applied to domestic use, and rarely sees a market for sale. In the same mode the American yeomenry are furnished among themselves. The domestic manufacture must in course be large for the use of such numbers; the active for sale is far from maturity among them: but necessity, urg'd against them, may extend the arts and materials, already indubitably possess'd; and enthusiasm may stamp on their home-spun all the value, all the pride of ornament.

Sir, I foresee, these differences with America will be compos'd, and how—There silence becomes me best—It will be so late, that Great-Britain must receive a wound, which no time can heal—A philosophical sense of dignity must step in under the shape of consolation.

This reflection I wish to obviate, and will state a strong question from the other side. Admitting, if I please, the practicability of the colonist supplying his wants with his own
 homely

homely manufacture, improveable too by time and experience; yet will not an interruption to the vent of his own produce, and to the profits of his trade, be a loss of such magnitude, as may quickly, and with an intermediate stagnation too short for us sensibly to feel, reduce his mind to a state of humiliation? The interruption, I allow, will be a loss to individuals, large to some, small to many, and operate in degrees proportionate to situations and tempers. The trading class foresee it already, and are humbled enough to submit, if they could. Those, who keep them in awe, the multitude of small, but independent proprietors of land, may feel their part of the loss so light, as not to relax the restif spirit, which they have manifested down to this day; and may be strengthen'd by a truth too obvious, that America, as a public, must be a gainer by such interruption.

She always hath been, and is now largely indebted to the British merchants; a proof, that the neat value of her annual produce, and remittances through the circuitions of

her trade hath ever been short of her purchases here. So far, as this difference reaches, whether small or large, so far, as she substitutes more of her own labour in the stead of ours for her own wants; just so much will be on a general balance a clear profit to her community, while the intercourse with ours is stopp'd; and a loss to Great-Britain irrecoverable so far, as during the melancholy interval the arts of manufacture may be better establish'd, and more extended in that continent; but if extended beyond frugal uses, the yeomenry there will sink into futile and expervating enjoyments, the source of venality and discord, and in their turn verify a celebrated axiom in politics, that discontent, murmurs, profusion and outward shew are the sure signs of a state in decay.

Sir, you have repeatedly heard before this day of the large debt from the colonists to our merchants; an uncontrovertible truth to the permanent amount of millions. Griev'd, as humanity must be, at any occurrence, which puts such a property, and so many meritorious subjects in peril, or even under a temporary anxiety;

anxiety; yet such being the course of that trade, the effect of a voluntary conduct, public policy hath cause to rejoice, at the same time to acknowledge a high, though unfought obligations to the merchant, who by this practice holds in his hand the principal bond of colony dependence, enforces the act of navigation, and becomes in the public behalf the true guardian of that half divine law, the work of penetration and wisdom equal to the great men, who fram'd it. Illicit traffic is common to all regions and governments, nor to be avoided in any, but by a strict care not to lead into temptation. Upon the whole, no commercial regulation hath been more accurately observ'd, than the act of navigation, to which the American Congress most intelligibly submits, and which in their deprivation of capital privileges and liberties, enjoy'd by their fellow-subjects here, comprehends their contribution for protection; an act, which hath generally been well obey'd by them, and the merchant at home hath made it their interest. A foreign correspondent might account most justly for the neat proceeds of

tobacco, rice, sugar, &c. but will not give credit for a stiver more; and for that reason doth not receive such consignments even from the less scrupulous observers of the law. The British merchant on a hundred pound, reaped from a consignment, readily supplies the American's wants for a hundred and twenty, thirty, how far is immaterial. This accommodation he hath not, and through long habit doth not try to have from any quarter out of Great-Britain, and therefore chuses to send his produce through her channel; nor will a few exceptions invalidate the argument: and till the awful volume of earthly vicissitudes shall disclose the fatal page, where that Omnipotent Hand, which hath lifted up and cast down the proudest dominion of old, may have written the designation of empire to the child; till then the merchant of Great-Britain will keep the child in all possible dependence on the parent.

Sir, after all, though my fellow subjects rise more and more in the flattering confidence, that the colonies will not adhere to their agreements, I do not commit myself in
 asserting

asserting the contrary; I do not pronounce, that they will: I only suggest, that they may; and on that supposition have attempted to shew, what England, Scotland and Ireland stake on the contest; nothing less, than a long-approved and successful system, embracing every circumstance of national stability, prosperity and lustre. For what this is put in hazard, I humbly hope, is a question too serious for casuistry; and, I humbly believe, solely to be measur'd by expediency and practicability under the direction of that great council, which holds the guardianship of three kingdoms, and their boundless dependencies.

Right, authority, sovereignty, dignity, supremacy are admitted to the utmost extent of their ground. Is there not another ground antecedent and original, that from the nature of mankind, there never was, nor is, and never will be a community, who after the possession of benefits, delivered down from father to son for more than a century, will be persuaded to relinquish such possession by any plea of law and right, urg'd with all the

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the eloquence of advocates? A force superior to argument is requisite, which brings the question back to expediency and practicability.

Conceive not, Sir, that our very thoughts have presumed to interfere with the counsels or determinations of the state; but as the present subject of deliberation and measures is too pregnant with events not to run far into the future, we submissively hope, that the facts, we have produc'd, and the deductions from them, if not in the present hour, may prove of some utility hereafter.

You in your future deliberations will separate the frivolous from the important, the specious and the plausible from the sound and the true. You, searching the depths of human nature, will not be misled by trite and popular opinion; and, when the force of self-interest is alleg'd at this momentous crisis, you will discover, that interest is not the predominant ruler of mankind—I repeat, that interest is not the predominant ruler of mankind. The few indeed are under that frigid influence; but the many are govern'd by
passion,

passion, whose train I need not arrange. Perseverance in acts of violence from one quarter, and perseverance in another to suffer, may be in both the result of passion. Passion can misinterpret words, give solidity to empty sounds, and convert shadow to substance. Passion could give weight to the cry of the church, when Sacheverell infatuated a nation, renown'd above all others for solid sense, and depth of thought.

To conclude: if, Sir, in any future operation this honourable House may condescend to a moment's remembrance of us, our appearance may prove not altogether in vain. Although there is still much remaining to offer, permit us now to withdraw, unprov'd, we hope, by you; but surely so by our own conscientious feelings in thus attempting our discharge of a duty to the public—Over the acts already pass'd and passing I do not breathe out a word—only a parting sigh.

F I N I S.

1911

1. The first part of the report deals with the general situation of the country and the progress of the work during the year. It is divided into two main sections, the first of which deals with the general situation and the second with the progress of the work.

2. The general situation of the country is described in the first section. It is found that the country is generally well governed and that the people are generally well satisfied with the administration. The progress of the work during the year is described in the second section. It is found that the work has been carried out in a satisfactory manner and that the results are generally good.

3. The progress of the work during the year is described in the second section. It is found that the work has been carried out in a satisfactory manner and that the results are generally good. The progress of the work during the year is described in the second section. It is found that the work has been carried out in a satisfactory manner and that the results are generally good.

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